National Association of Insurance Commissioners Health Innovations Working Group October 15, 2024

Health Plan Price Transparency Files Are a Mess: States Can Make Them Better

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Georgetown University Center on Health Insurance Reforms (CHIR)

Nationally recognized team of private insurance experts

- Part of McCourt School of Public Policy
- Legal & policy analysis
 - Federal and state regulation
 - Market trends
- Published reports, studies, blog posts
- Technical assistance

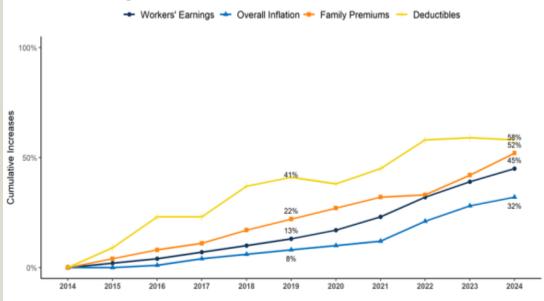


Why Price Transparency? Identifying Costs, Targeting Solutions

- Health insurance premiums are rising faster than inflation and earnings
- Average family premiums over
 \$25,000 in 2023
 - An increase of **7%** over last year
- Average annual deductible has grown from \$303 in 2006 to \$1787 in 2024
- What's driving this cost growth?



Cumulative Increases in Family Coverage Premiums, General Annual Deductibles, Inflation, and Workers' Earnings, 2014-2024



NOTE: Average general annual deductibles are for single coverage and are among all covered workers. Workers in plans without a general annual deductible for in-network services are assigned a value of zero.

SOURCE: KFF Employer Health Benefits Survey, 2018-2024; Kaiser/HRET Survey of Employer-Sponsored Health Benefits, 2014-2017. Bureau of Labor Statistics, Consumer Price Index, U.S. City Average of Annual Inflation, 2014-2024; Bureau of Labor Statistics, Seasonally Adjusted Data from the Current Employment Statistics Survey, 2014-2024.



Prices—Not Consumption—Drive Up Costs

Health Affairs & RAND Studies (2003, 2019, 2022)

RESEARCH ARTICLE

HEALTH AFFAIRS > VOL. 22, NO. 3

It's The Prices, Stupid: Why The United States Is So Different From Other Countries

Gerard F. Anderson, Uwe E. Reinhardt, Peter S. Hussey, and Varduhi Petrosyan

RESEARCH ARTICLE COSTS & SPENDING

HEALTH AFFAIRS > VOL. 38, NO. 1: SUBSTANCE USE, PAYMENT & MORE

It's Still The Prices, Stupid: Why The US Spends So Much On Health Care, And A Tribute To Uwe Reinhardt

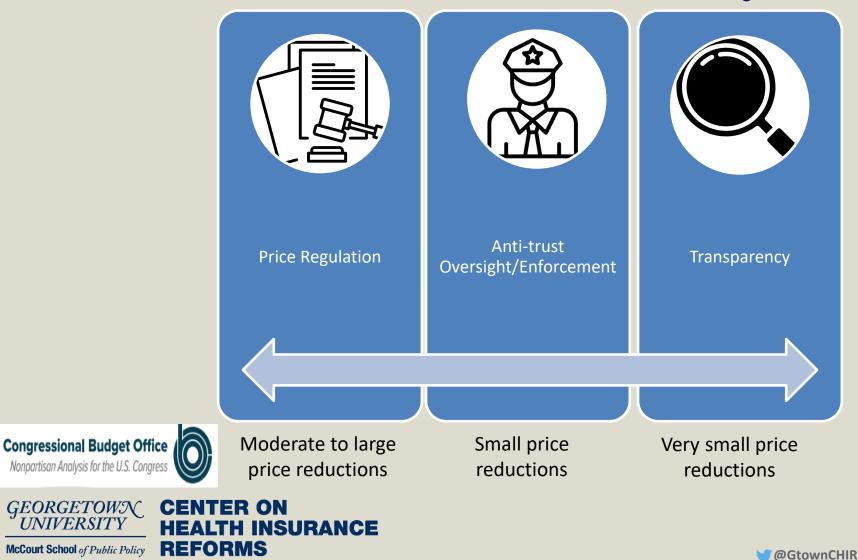
Gerard F. Anderson, Peter Hussey, and Varduhi Petrosyan

OBJECTIVE ANALYSIS. ND EFFECTIVE SOLUTIONS.

Private Health Plans Paid Hospitals 254 Percent of What Medicare Would Pay



Continuum of Policy Options to Promote Affordability



Price Transparency: Federal Rules

Hospital Price Transparency

- Hospitals must publish gross charges, discounted cash prices, negotiated charges, and minimum/maximum negotiated amounts via machine-readable digital files
- In effect January 2021

• Transparency in Coverage (TiC)

- Group plans/issuers must publish in-network rates, OON allowed amounts available via machine-readable files, for all covered items & services
- In effect July 2022

TiC requirements apply to self-funded, fully insured, and non-federal government health plans





Potential State-level Uses of TiC Data

Market scans

• Identify price outliers, cost drivers

Anti-trust enforcement

• Monitor compliance with anti-trust actions, settlements

Cost containment initiatives

• Implementation/oversight of cost-growth benchmarks, public option, reference pricing

Purchasing alliances

• Support employer purchasing efforts

Surprise billing

- Independent source of data on median in-network rates
- Rate review



Multiple Problems With Current TiC Data

Difficult to find

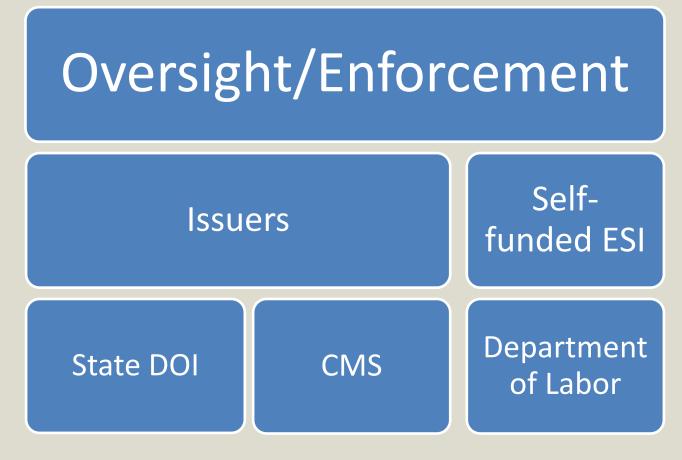
- No single repository or standard way to post
- Duplicative/irrelevant data
- Files too large
 - Requires massive computing capacity
- Lack of standardization
- No summary or guideposts
 - "Like trying to find a single word in a very large dictionary that isn't in alphabetical order"
- Questionable data quality

Health plans and issuers spent an estimated *\$3 billion* to implement TiC requirements





TiC Enforcement: A Federal-State Partnership



45 states responded to this question in 2020 48 states responded to this question in 2022



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State-level Options to Improve TiC Data

Require issuers to

- Attest to completeness/accuracy of TiC files
- Provide a data directory or library index to enable users to identify TiC file contents
- Submit extracts to enable an assessment of data quality
- Publicly share data summaries, such as negotiated prices for the top-10 most utilized services
- Prohibit redacting information that could be acquired from TiC data
- Host a centralized website with links to all issuer TiC files
- Require greater standardization
- Use TiC data to inform public-facing reports about health system cost drivers
- Hold issuers accountable for poor data quality



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Questions?

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