

# Advancing Health Equity By Addressing Barriers to Care in Benefit Design

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Katie Keith, JD, MPH

Georgetown University Law Center

# Discriminatory Benefit Design Is Not A New Challenge

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## Key Findings

- No ideal standard for identifying discriminatory benefit design
- No change in approach to nondiscrimination but regulators used new tools (e.g., attestations) to monitor for compliance
- Questions about how nondiscrimination requirements relate to the EHB benchmark plan
- Challenges with enforcement because of a lack of clinical expertise and inability to fully see benefits in the filing process
- Need for ongoing monitoring of discriminatory benefit design
- Need for meaningful federal guidance with clear examples of discrimination



NONDISCRIMINATION UNDER THE  
AFFORDABLE CARE ACT

Katie Keith, Kevin Lucia, and Christine Monahan

July 2013

# Benefit Design Features with the Potential to be Discriminatory

- Plan exclusions
- Cost sharing
- Medical necessity definitions
- Narrow networks
- Drug formularies
- Benefit substitution
- Utilization management
- Visit limits
- Waiting periods
- Service areas
- Marketing

 NEWS

**PrEP, the HIV prevention pill, must now be totally free under almost all insurance plans**

Insurers have been advised that they shouldn't be charging for Truvada and Descovy as HIV prevention and that associated clinic visits and labs must also be free.

*The New York Times*

***Aetna Agrees to Expand Coverage for Gender-Affirming Surgeries***

One of the nation's largest health insurers is agreeing to pay for breast augmentation for some trans women.



**Midwifery Linked to Better Birth Outcomes in State-by-State 'Report Card'**

# Evolution of Federal Guidance

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Protections in place since 2014 → cannot reduce the generosity of a benefit for a subset of individuals if not based on **clinically indicated, reasonable medical management practices**

- Emphasis on checklists and outlier analysis for cost sharing, formularies

Examples of **potentially** discriminatory practices (2016 NBPP)

- Placing most or all drugs to treat a specific condition on the highest cost-sharing tier
- Refusing to cover a single-tablet regimen or extended-release product that is just as effective as a multi-tablet regimen
- Trying to exclude adults from accessing a needed service by labeling the benefit a “pediatric service”

# Evolution of Federal Guidance

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EHB design must be based on **clinical evidence** (2023 NBPP)

- States must evaluate clinical evidence while recognizing that some clinical standards may be discriminatory due to embedded systemic racism and bias
- Nonexhaustive list of **presumptively** discriminatory benefit designs
  - **Age.** Limiting hearing aid coverage only for those up to age 6 or age 21 or autism spectrum disorder interventions up to age 18
  - **Age.** Restricting infertility treatment by age if services would be clinically effective
  - **Health condition.** Limiting the coverage of routine foot care only to certain diagnoses (i.e., diabetes) when clinically indicated for other conditions (i.e., neurologic disease)
  - **Health condition.** Adverse tiering without a clinical justification

# What Can Regulators Do

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- Conduct an audit/baseline analysis of plan design
- Pick priorities and focus areas to dive deep (e.g., preventive services)
- Consider partnering with the pharmacy board to provide the expertise necessary to review formulary adequacy
- Monitor complaints associated with the prescription drug appeals process for drugs included (and not included) on the formulary
- Review sub-classes of drugs based on past complaints data and analyze tiering and cost-sharing
- Provide guidance on discriminatory benefit design alongside mitigation strategies (e.g., DISB/DC HBX guidance)
- Give guidance on converting benefit mandates with annual dollar limits into visit limits

# Thank you!

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Katie Keith, JD, MPH  
Georgetown University Law Center

[katie.keith@georgetown.edu](mailto:katie.keith@georgetown.edu)

More resources available at: [healthaffairs.org/blog](http://healthaffairs.org/blog)