NATIONAL ASSOCIATION OF INSURANCE COMMISSIONERS

Draft date: 03/20/24

Virtual Meeting

## HEALTH RISK-BASED CAPITAL (E) WORKING GROUP

Tuesday, April 16, 2024
11:00 a.m. - 12:00 p.m. ET / 10:00 - 11:00 a.m. CT / 9:00 - 10:00 a.m. MT / 8:00-9:00 a.m. PT

## ROLL CALL

| Steve Drutz, Chair | Washington | Tish Becker | Kansas |
| :--- | :--- | :--- | :--- |
| Matthew Richard, Vice Chair | Texas | Danielle Smith/Debbie Doggett | Missouri |
| Wanchin Chou | Connecticut | Margaret Garrison | Nebraska |
| Kyle Collins | Florida | Michel Laverdiere | New York |
|  |  | Diana Sherman | Pennsylvania |

NAIC Support Staff: Maggie Chang

## AGENDA

1) Consider Adoption of February 22, 2024 Minutes—Steve Drutz (WA)

Attachment 1
2) Consider Referral of Proposal 2024-09-CA to Capital Adequacy (E) Task Force (UW Risk Factors - Investment Income Adjustment)—Steve Drutz (WA) Attachment 2
3) Receive Update from the American Academy of Actuaries (Academy) on the Attachment 3 Health Care Receivables Presentation-Steve Drutz (WA) and David Quinn (Academy)

- Proposal 2024-12-H

Attachment 4
4) Hear an Update on the H2-Underwriting Review from the Academy-Steve Guzski (Academy)
5) Discuss Referral letter to Financial Analysis Solvency Tools (E) Working Group and

Attachment 5
Examiner's Handbook (E) Working Group on Pandemic Risk—Steve Drutz (WA)
6) Discuss Excessive Growth Charge—Steve Drutz (WA)

Attachment 6
7) Discuss Any Other Matters Brought Before the Working Group-Steve Drutz (WA)
8) Adjournment

Draft: 3/20/2024

Health Risk-Based Capital (E) Working Group<br>Virtual Meeting<br>February 22, 2024

The Health Risk-Based Capital (E) Working Group of the Capital Adequacy (E) Task Force met Feb. 22, 2024. The following Working Group members participated: Steve Drutz, Chair (WA); Matthew Richard, Vice Chair, and Aaron Hodges (TX); Wanchin Chou and Sarah Mu (CT); Kyle Collins (FL); Tish Becker (KS); Danielle Smith (MO); Margaret Garrison (NE); Michael Laverdiere and Tom Dudek (NY); and Diana Sherman (PA). Also participating was: Tom Botsko (OH).

## 1. Adopted its Nov. 8, 2023, Minutes

Drutz said the Working Group met Nov. 8, 2023. During this meeting, the Working Group took the following action: 1) adopted its July 25,2023 , minutes; 2) adopted proposal 2023-11-H (XR014 Fee-For-Service and Other Risk Revenue- Medicare and Medicaid); 3) exposed the American Academy of Actuaries (Academy) Health Care Receivables Presentation; 4) heard an update from the Academy on the H2-Underwriting Risk Review; 5) discussed pandemic risk; 6) discussed the Risk Evaluation Ad Hoc Group; and 7) discussed questions on the 2022 health riskbased capital (RBC) statistics.

Smith made a motion, seconded by Becker, to adopt the Working Group's Nov. 8 (Attachment xx ) minutes. The motion passed unanimously.

## 2. Exposed Proposal 2024-09-CA

Drutz said proposal 2024-09-CA is related to the investment income adjustment in the underwriting risk factors for the comprehensive medical, Medicare supplement, and dental and vision underwriting factors. The investment yield for the six-month U.S. Department of the Treasury (Treasury Department) bond in January ranged from $5.18 \%$ to $5.24 \%$, which is included in the proposal. Drutz said that based on the guidance adopted in 2022, any adjustments will be rounded up to the nearest $0.5 \%$, so a $5.5 \%$ adjustment was utilized in the factors.

Drutz reminded participants that this proposal will affect all lines of business and suggested that the Working Group expose it first and then refer it to the Capital Adequacy (E) Task Force to re-expose for all lines of business.

Hearing no objections, the Working Group exposed proposal 2024-09-CA for a 32-day comment period ending March 25.

## 3. Discussed Comments Received on the Academy's Health Care Receivables Presentation

Drutz said the Academy's Health Care Receivables presentation was exposed at the July 25 meeting, and one comment letter was received from UnitedHealth Group (UHG). Jim Braue (UHG) summarized the comment letter (Attachment xx ) and discussed its four key points: 1) degree of aggregation of non-pharmacy health care receivables; 2) inclusion of blue blank data; 3) entities with zero collections; and 4) weighting of data points. Braue suggested that the non-pharmacy health care receivables be aggregated and the tiered factor applied to the aggregated amount so there is a single break point for the non-pharmacy categories. Braue said that those companies for whom the receivables are more financially significant will put more effort into collecting them, and companies for whom these receivables are trivial will not put as much expense and effort into collecting them. He said that instead of using each of these receivables as a data point, they could be weighted by their dollar amount,
but even that may not truly represent what is going on because the dollar amount must be viewed relative to the size of the company. Braue said UHG proposes using a weighting system of the data points based on the relationship of the dollar amount of the receivable to the dollar amount of the company's surplus. This would identify how important the receivables are to the company's surplus if those amounts are not collected. He said UHG felt this would provide a truer picture of how likely the company is to collect the receivable.

Kevin Russell (Academy) said that the Academy could aggregate the non-pharmacy health care receivables to see what effect that has. He asked if an aggregated approach would require a structure change to the formula. Crystal Brown (NAIC) said the cleanest and most transparent approach would be a structure change to add a subtotal line for which to apply the factor. David Quinn (Academy) said the proposed factors presented were developed and applied individually, and then the results were shown in the aggregate. He said the breakpoint was $\$ 10$ million for non-pharmacy rebate health care receivables, and most companies do not have $\$ 10$ million in those other receivables combined. Quinn said maybe $10 \%$ of the companies had more than $\$ 10$ million. He said that applying the factors individually or combined will yield similar results. Quinn said the reason that they did it by individual line and then looked at the aggregate results for non-pharmacy health care receivables was structural. He said the year-to-year reporting of the health care receivables is stable, so it was not a statistical credibility issue; it was in relation to the existing structure. Russell said that the Academy could also exclude the blue blank data.

Quinn said that each year, there are about 750 companies that report health care receivables in the orange and blue blank, and about $3 \%$ are blue blank companies. He said that they do hold an above-average amount of pharmaceutical health care receivables, so even though there are about $3 \%$ of the companies, about $20 \%$ of the pharmaceutical rebate health care receivables, and a smaller amount of non-pharmacy receivables (about 5\%) are reported in the blue blank. Quinn said the analysis looks at how many companies successfully collect on the health care receivable; it is a count of companies with successful collection. He said that since the blue blank makes up only about $3 \%$ of those counts, excluding them will have a trivial effect on the analysis. Quinn said that the underlying simulations that came up with the proposed factors did exclude the zero-reporting companies. He said if there was a receivable in the prior year to be collected on and if something was collected, those companies were counted because the Academy was targeting somewhere between $90-95 \%$ successful collection under the proposed factors. Russell said the Academy did not have the surplus amounts within the data provided, and traditionally, the calculations had been made on an equal weight. Russell asked if the Working Group wanted the Academy to look at the weighting of data points.

Drutz asked Braue how this could be practically incorporated into the formula. Braue said there are two pieces to it, and working it into the formula would be difficult and require the factors to be calculated in a different way. He said the thought was that the factors would be calculated on that basis and then applied in the same fashion, recognizing that the factors would be most appropriate for the companies with the most significant receivables. He said for some of the trivial receivables-those that are presumably small relative to surplus-the factor would be understated and would not have any real impact on the result. Braue said the thought was that weighting those factors would provide a clearer picture of the collection rates for the receivables that were most significant from a solvency standpoint and less appropriate for receivables where there was not a significant solvency risk.

The Academy agreed to revise the analysis and presentation to address the aggregation of non-pharmacy health care receivables and remove blue blank data. Braue agreed that the Academy's explanation addressed the zeroreporting entities. NAIC staff will set up a call to discuss the weighting of data points with Russell, Quinn, Braue, Drutz, and Richard to determine what type of analysis would be needed. Drutz asked if the Working Group had missed the deadline for 2024. Brown said it depended on how the Working Group wanted to move forward. If the Working Group wanted to apply the factor to an aggregate amount for non-pharmacy health care receivables, it would require a structure change, and the deadline for 2024 was passed. However, if the Working Group only wanted to change the factors and keep the existing structure, the factors would have to be exposed by April 30.

## 4. Discussed Pandemic Risk

Drutz said the Working Group has discussed whether pandemic risk should be included in the health RBC formula over the last several calls. He said this included a discussion on the previously included interrogatories as well as a presentation on personal consumption expenditures before, during, and after COVID-19. Drutz said a review of the 2014 interrogatories on pandemic and biological risk revealed that only nine companies allocated surplus for pandemic and biological risks, and only seven companies model for it. He said the seven companies were made up of two groups; one group ensured reserves were adequate under a multitude of scenarios, including pandemic risk, and used Monte Carlo simulations to do so. Drutz said the other group made a provision for adverse claims deviation with factors including a moderate pandemic using the Centers for Disease Control and Prevention (CDC) and state health department information. Drutz said the other two companies allocated a component of surplus for pandemic or biological risks but did not use modeling. He said that based on the trends that the Working Group saw from the COVID-19 pandemic, companies did not experience significant losses during the pandemic, as people were not having elective procedures. He said this pent-up demand was later reflected in the subsequent years. Drutz asked Working Group members if RBC can adequately address pandemic risk or if this would be better addressed through the analysis and/or exam processes. Smith said she was unsure if pandemic risk is included in the Financial Analysis Handbook or the Financial Condition Examiners Handbook. She said it was listed as a concern on the Solvency Monitor Risk Alert but removed in the fall of 2023.

Drutz suggested that the Working Group draft a referral letter to the Financial Analysis Solvency Tools (E) Working Group and the Financial Examiners Handbook (E) Technical Group about how pandemic risk may be best addressed in the analysis and exam process. The Working Group agreed to draft the referral letter and remove pandemic risk from the working agenda.

## 5. Adopted its Working Agenda

Drutz summarized the updates to the Working Group's 2024 working agenda: 1) line X1 was updated to add exposure of proposal 2024-09-CA; 2) lines X3-X6 were revised to update the expected completion date; 3) line X4 was updated to remove the inquiry item on the Health Care Receivables; and 4) line X7 was deleted based on the discussion of item 4 of today's agenda.

Sherman made a motion, seconded by Smith, to adopt the Working Group's 2024 working agenda (Attachment $\mathrm{xx})$. The motion passed unanimously.

## 6. Heard an Update from the Academy on the H 2 - Underwriting Risk Review

Steve Guzski (Academy) said the Academy is continuing its work on the three tracks: Track 1 is the structure redesign on pages XRO13 and XR014; Track 2 is the development of the tiered factors; and Track 3 is the redesign of the managed care credit on page XRO18 and XRO19. He said Track 2 is engaging in modeling various lines of business, has developed the initial results, and continues to refine those. Guzski said Track 2 meets on at least a weekly basis and that it is still working on final timelines.

Having no further business, the Health Risk-Based Capital (E) Working Group adjourned.

[^0]
## Capital Adequacy (E) Task Force <br> RBC Proposal Form

| 区 | Capital Adequacy (E) Task Force |  | Health RBC (E) Working Group | $\square$ | Life RBC (E) Working Group |
| :---: | :---: | :---: | :---: | :---: | :---: |
| $\square$ | Catastrophe Risk (E) Subgroup | $\square$ | P/C RBC (E) Working Group | $\square$ | Longevity Risk (A/E) Subgroup |
| $\square$ | Variable Annuities Capital. \& Reserve (E/A) Subgroup | $\square$ | Economic Scenarios (E/A) Subgroup | $\square$ | RBC Investment Risk \& Evaluation (E) Working Group |


| CONTACT PERSON: <br> TELEPHONE: | DATE: $\quad$ 2-12-24 | FOR NAIC USE ONLY |
| :---: | :---: | :---: |
|  | Crystal Brown | Agenda Item \# 2024-09-CA Year 2024 |
|  | 816-783-8146 | DISPOSITION |
| EMAIL ADDRESS: | cbrown@naic.org | ADOPTED: <br> TASK FORCE (TF) |
| ON BEHALF OF: | Health Risk-Based Capital (E) Working Group | WORKING GROUP (WG) $\qquad$ SUBGROUP (SG) |
| NAME: | Steve Drutz | EXPOSED: |
| TITLE: | Chief Financial Analyst/Chair | $\square$ TASK FORCE (TF) |
| AFFILIATION: | WA Office of Insurance Commissioner | 区 WORKING GROUP (WG) Due 3/25/24 SUBGROUP (SG) $\qquad$ |
| ADDRESS: | 5000 Capitol Blvd SE | REJECTED: TF $\square$ WG SG $\qquad$ |
|  | Tumwater, WA 98501 | OTHER: DEFERRED TO REFERRED TO OTHER NAIC GROUP (SPECIFY) $\qquad$ |

## IDENTIFICATION OF SOURCE AND FORM(S)/INSTRUCTIONS TO BE CHANGED

| $\boxtimes$ | Health RBC Blanks | $\boxtimes$ | Property/Casualty RBC Blanks | $\boxtimes$ | Life and Fraternal RBC Blanks |
| :--- | :--- | :--- | :--- | :--- | :--- |
| $\boxtimes$ | Health RBC Instructions | $\boxtimes$ | Property/Casualty RBC Instructions | $\boxtimes$ | Life and Fraternal RBC Instructions |
| $\square$ | Health RBC Formula | $\square$ | Property/Casualty RBC Formula | $\square$ | Life and Fraternal RBC Formula |
| $\square$ | OTHER |  |  |  |  |

## DESCRIPTION/REASON OR JUSTIFICATION OF CHANGE(S)

Annual update of the underwriting factors for Comprehensive Medical, Medicare Supplement and Dental \& Vision for investment income adjustment.

Update the underwriting factors for Comprehensive Medical, Medicare Supplement and Dental \& Vision on pages XR013, LR020 and PRO20 for the investment income adjustment.

## Additional Staff Comments:

2-22-24 cgb Exposed for 32-day comment period ending on March 25.
3-25-24 mkc No comment received.
** This section must be completed on all forms.

## 2024 Investment Yield for Investment Income Adjustment

https://www.treasury.gov/resource-center/data-chart-center/interest-rates/Pages/TextView.aspx?data=yield

| Date | 1 Mo | 2 Mo | 3 Mo | 4 Mo | 6 Mo | 1 Yr | 2 Yr | 3 Yr | 5 Yr | 7 Yr | 10 Yr | 20 Yr | 30 Yr |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 01/02/2024 | 5.55 | 5.54 | 5.46 | 5.41 | 5.24 | 4.80 | 4.33 | 4.09 | 3.93 | 3.95 | 3.95 | 4.25 | 4.08 |
| 01/03/2024 | 5.54 | 5.54 | 5.48 | 5.41 | 5.25 | 4.81 | 4.33 | 4.07 | 3.90 | 3.92 | 3.91 | 4.21 | 4.05 |
| 01/04/2024 | 5.56 | 5.48 | 5.48 | 5.41 | 5.25 | 4.85 | 4.38 | 4.14 | 3.97 | 3.99 | 3.99 | 4.30 | 4.13 |
| 01/05/2024 | 5.54 | 5.48 | 5.47 | 5.41 | 5.24 | 4.84 | 4.40 | 4.17 | 4.02 | 4.04 | 4.05 | 4.37 | 4.21 |
| 01/08/2024 | 5.54 | 5.48 | 5.49 | 5.39 | 5.24 | 4.82 | 4.36 | 4.11 | 3.97 | 3.99 | 4.01 | 4.33 | 4.17 |
| 01/09/2024 | 5.53 | 5.46 | 5.47 | 5.38 | 5.24 | 4.82 | 4.36 | 4.09 | 3.97 | 4.00 | 4.02 | 4.33 | 4.18 |
| 01/10/2024 | 5.53 | 5.46 | 5.46 | 5.39 | 5.23 | 4.82 | 4.37 | 4.10 | 3.99 | 4.01 | 4.04 | 4.35 | 4.20 |
| 01/11/2024 | 5.54 | 5.47 | 5.46 | 5.38 | 5.22 | 4.75 | 4.26 | 4.02 | 3.90 | 3.95 | 3.98 | 4.32 | 4.18 |
| 01/12/2024 | 5.55 | 5.47 | 5.45 | 5.37 | 5.16 | 4.65 | 4.14 | 3.92 | 3.84 | 3.91 | 3.96 | 4.32 | 4.20 |
| 01/16/2024 | 5.54 | 5.47 | 5.45 | 5.37 | 5.18 | 4.70 | 4.22 | 4.02 | 3.95 | 4.01 | 4.07 | 4.43 | 4.30 |
| 01/17/2024 | 5.54 | 5.47 | 5.47 | 5.40 | 5.20 | 4.80 | 4.34 | 4.12 | 4.02 | 4.07 | 4.10 | 4.42 | 4.31 |
| 01/18/2024 | 5.53 | 5.48 | 5.45 | 5.39 | 5.20 | 4.80 | 4.34 | 4.13 | 4.04 | 4.10 | 4.14 | 4.48 | 4.37 |
| 01/19/2024 | 5.54 | 5.47 | 5.45 | 5.39 | 5.21 | 4.84 | 4.39 | 4.18 | 4.08 | 4.12 | 4.15 | 4.47 | 4.36 |
| 01/22/2024 | 5.53 | 5.47 | 5.46 | 5.39 | 5.22 | 4.83 | 4.37 | 4.14 | 4.03 | 4.07 | 4.11 | 4.44 | 4.32 |
| 01/23/2024 | 5.53 | 5.46 | 5.45 | 5.38 | 5.21 | 4.81 | 4.31 | 4.16 | 4.06 | 4.11 | 4.14 | 4.48 | 4.38 |
| 01/24/2024 | 5.52 | 5.44 | 5.44 | 5.40 | 5.22 | 4.83 | 4.34 | 4.19 | 4.06 | 4.14 | 4.18 | 4.52 | 4.41 |
| 01/25/2024 | 5.54 | 5.48 | 5.44 | 5.39 | 5.19 | 4.76 | 4.28 | 4.12 | 4.01 | 4.07 | 4.14 | 4.49 | 4.38 |
| 01/26/2024 | 5.54 | 5.45 | 5.44 | 5.39 | 5.19 | 4.78 | 4.34 | 4.15 | 4.04 | 4.10 | 4.15 | 4.49 | 4.38 |
| 01/29/2024 | 5.53 | 5.46 | 5.42 | 5.37 | 5.19 | 4.76 | 4.29 | 4.10 | 3.97 | 4.02 | 4.08 | 4.42 | 4.31 |
| 01/30/2024 | 5.53 | 5.47 | 5.42 | 5.38 | 5.19 | 4.80 | 4.36 | 4.14 | 4.00 | 4.03 | 4.06 | 4.40 | 4.28 |
| 01/31/2024 | 5.53 | 5.46 | 5.42 | 5.40 | 5.18 | 4.73 | 4.27 | 4.05 | 3.91 | 3.95 | 3.99 | 4.34 | 4.22 |

## A American Academy of Actuaries

February 2, 2023
Steve Drutz
Chair, Health Risk-Based Capital (E) Working Group National Association of Insurance Commissioners (NAIC)

Re: Request for Additional Analysis to Incorporate Investment Income into the Underwriting
Risk Component of the Health Risk-Based Capital (HRBC) Formula
Dear Mr. Drutz:
On behalf of the American Academy of Actuaries ${ }^{1}$ Health Solvency Subcommittee (the subcommittee), I am pleased to provide this response letter to the NAIC's Health Risk-Based Capital (E) Working Group request to provide additional investment return scenarios within the subcommittee's summary of the Investment Income Adjusted Health H2 Experience Fluctuation Risk Factors. These factors are included within the table below.

Investment Income Adjusted Tiered Risk-Based Capital (RBC) Factors

| Assumed Investment Return | Comprehensive Medical (CM) | Medicare Supplement | Dental/Vision |
| :---: | :---: | :---: | :---: |
|  | High Tier (i.e., less than \$3Million (M) or less than \$25M) |  |  |
| 0.0\% | 15.00\% | 10.50\% | 12.00\% |
| 3.5\% | 14.53\% | 10.01\% | 11.63\% |
| 4.0\% | 14.47\% | 9.94\% | 11.58\% |
| 4.5\% | 14.40\% | 9.87\% | 11.53\% |
| 5.0\% | 14.34\% | 9.80\% | 11.48\% |
| 5.5\% | 14.27\% | 9.73\% | 11.43\% |
| 6.0\% | 14.21\% | 9.67\% | 11.38\% |
|  | Low Tier |  |  |
| 0.0\% | 9.00\% | 6.70\% | 7.60\% |
| 3.5\% | 8.56\% | 6.23\% | 7.25\% |
| 4.0\% | 8.50\% | 6.16\% | 7.20\% |
| 4.5\% | 8.44\% | 6.09\% | 7.16\% |
| 5.0\% | 8.38\% | 6.03\% | 7.11\% |
| 5.5\% | 8.32\% | 5.96\% | 7.06\% |
| 6.0\% | 8.25\% | 5.90\% | 7.01\% |

[^1]Please note that the subcommittee updated the claims completion pattern assumptions slightly in this analysis. The impact of this change on the RBC factors is approximately $0.01 \%$. Otherwise, the methodology is unchanged.

If you have any questions or would like to discuss further, please contact Matthew Williams, the Academy's senior health policy analyst, at williams @actuary.org.

Sincerely,
Derek Skoog, MAAA, FSA
Chairperson, Health Solvency Subcommittee
American Academy of Actuaries

Cc: Crystal Brown, Senior Health RBC Analyst \& Education Coordinator, Financial Regulatory Affairs, NAIC

## Health Instructions

## Page XRO13, Line 13

Detail Eliminated to Conserve Space
Line (13) Underwriting Risk Factor. A weighted average factor based on the amount reported in Line (6), Underwriting Risk Revenue. The factors for Column (1) through (3) have incorporated an investment income yield of 5.05\%.

|  | $\$ 0-\$ 3$ <br> Million | $\$ 3-\$ 25$ <br> Million | Over $\$ 25$ <br> Million |
| :--- | :--- | :--- | :--- |
| Comprehensive (Hospital \& Medical) | $\underline{0.14 \underline{27} 34}$ | $0.14 \underline{27} 34$ | $0.083 \underline{2} 8$ |

The investment income yield was incorporated into the Comprehensive (Hospital \& Medical) individual \& group, Medicare Supplement and Dental \& Vision lines of business. The purpose was to incorporate an offset to reduce the underwriting risk factor for investment income earned by the insurer. The Working Group incorporated a $0.5 \%$ income yield that was based on the yield of a 6-month US Treasury Bond. Each year, the Working Group will identify the yield of the 6-month Treasury bond (U.S. Department of the Treasury) on each Monday through the month of January and determine if further modifications to the $5.50 \%$ adjustment is needed. Any adjustments will be rounded up to the nearest $0.5 \%$.

## P/C Instructions

## Page PR020, Line 10



Detail Eliminated to Conserve Space


Line (10) Underwriting Risk Factor
A weighted average factor based on the amount reported in Line (5), Underwriting Risk Revenue.

|  | \$0-\$3 | \$3-\$25 | Over \$25 |
| :---: | :---: | :---: | :---: |
|  | Million | Million | Million |
| Comprehensive Medical | 0.142734 | 0.142734 | 0.08328 |
| Medicare Supplement | 0.097380 | 0.0596603 | 0.0596603 |
| Dental \& Vision | 0.11438 | 0.070611 | $0.07 \underline{6611}$ |
| Stand-Alone Medicare Part D Coverage | 0.251 | 0.251 | 0.151 |

Life Instructions
LR020, Line 10
Detail Eliminated to Conserve Space
Line (10) Underwriting Risk Factor
A weighted average factor based on the amount reported in Line (5), Underwriting Risk Revenue. The factors for Column 1-3 have incorporated investment income.

Comprehensive Medical
Medicare Supplement
Dental
Stand-Alone Medicare Part D Coverage

| \$0 $-\$ 3$ <br> Million | \$3-\$25 <br> Million | Over \$25 <br> Million |
| :--- | :--- | :--- |
| $0.14 \underline{2734}$ | $0.14 \underline{2734}$ | $0.083 \underline{2} 8$ |
| $0.09 \underline{73} 80$ | 0.0596603 | 0.0596603 |
| $0.114 \underline{3} 8$ | $0.07 \underline{06} 11$ | $0.07 \underline{06} 11$ |
| 0.251 | 0.251 | 0.151 |

## UNDERWRITING RISK

|  | Line of Business | (1) <br> Comprehensive (Hospital \& Medical) Individual \& Group | (2) <br> Medicare <br> Supplement | (3) <br> Dental \& Vision | (4) <br> Stand-Alone Medicare Part D Coverage | (5) <br> Other Health | (6) <br> Other NonHealth | (7) <br> Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (1) $\dagger$ | Premium |  |  |  |  |  |  |  |
| (2) $\dagger$ | Title XVIII-Medicare |  | XXX | XXX | XXX | XXX | XXX |  |
| (3) $\dagger$ | Title XIX-Medicaid |  | XXX | XXX | XXX | XXX | XXX |  |
| (4) $\dagger$ | Other Health Risk Revenue |  | XXX |  |  |  | XXX |  |
| (5) | Medicaid Pass-Through Payments Reported as Premiums |  | XXX | XXX | XXX | XXX | XXX |  |
| (6) | Underwriting Risk Revenue = Lines (1) + (2) + (3) + (4) - (5) |  |  |  |  |  |  |  |
| (7) $\dagger$ | Net Incurred Claims |  |  |  |  |  | XXX |  |
| (8) | Medicaid Pass-Through Payments Reported as Claims |  | XXX | XXX | XXX | XXX | XXX |  |
| (9) | Total Net Incurred Claims Less Medicaid Pass-Through Payments Reported as Claims $=$ Lines (7) $-(8)$ |  |  |  |  |  | XXX |  |
| (10) $\dagger$ | Fee-For-Service Offset |  | XXX |  |  |  | XXX |  |
| (11) | Underwriting Risk Incurred Claims = Lines (9) - (10) |  |  |  |  |  | XXX |  |
| (12) | Underwriting Risk Claims Ratio = For Column (1) through (5), Line $(11) /(6)$ |  |  |  |  |  | 1.000 | XXX |
| (13) | Underwriting Risk Factor* |  |  |  |  | 0.130 | 0.130 | XXX |
| (14) | Base Underwriting Risk RBC $=$ Lines (6) $\times$ (12) $\times$ (13) |  |  |  |  |  |  |  |
| (15) | Managed Care Discount Factor |  |  |  |  |  | XXX | XXX |
| (16) | RBC After Managed Care Discount = Lines (14) x (15) |  |  |  |  |  | XXX |  |
| (17) $\dagger$ | Maximum Per-Individual Risk After Reinsurance |  |  |  |  |  | XXX | XXX |
| (18) | Alternate Risk Charge ** |  |  |  |  |  | XXX | XXX |
| (19) | Alternate Risk Adjustment |  |  |  |  |  | XXX | XXX |
| (20) | Net Alternate Risk Charge*** |  |  |  |  |  | XXX |  |
| (21) | Net Underwriting Risk RBC (MAX Line (16), Line (20) \}) for Columns (1) through (5), Column (6), Line (14) |  |  |  |  |  |  |  |


| TIERED RBC FACTORS* |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Comprehensive (Hospital \& Medical) Individual \& Group | Medicare <br> Supplement | Dental \& Vision | Stand-Alone Medicare Part D Coverage | Other Health | Other NonHealth |
| \$0-\$3 Million | 0.142734 | 0.09738 | 0.11438 | 0.251 | 0.130 | 0.130 |
| \$3-\$25 Million | 0.142734 | 0.0596603 | 0.070644 | 0.251 | 0.130 | 0.130 |
| Over \$25 Million | 0.08328 | 0.0596603 | 0.070644 | 0.151 | 0.130 | 0.130 |


| ** The Line (18) Alternate Risk Charge is calculated as follows: |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| LESSER OF: | $\$ 1,500,000$ <br> or <br> $2 \times$Maximum Individual <br> Risk | \$50,000 <br> or <br> 2 x Maximum <br> Individual Risk | \$50,000 <br> or <br> $2 \times$ Maximum <br> Individual Risk | \$150,000 <br> or <br> $6 \times$ Maximum <br> Individual Risk | \$50,000 <br> or <br> 2 x Maximum <br> Individual Risk | N/A |

[^2]
## UNDERWRITING RISK - PREMIUM RISK FOR COMPREHENSIVE MEDICAL, MEDICARE SUPPLEMENT AND

(Experience Fluctuation Risk in Life RBC Formula)
(1.1) Premium - Individual
(1.2) Premium - Group
(1.3) $\quad$ Premium - Total $=$ Line (1.1) + Line (1.2)
(2) Title XVIII-Medicare $\dagger$
(3) Title XIX-Medicaid $\dagger$
(7)

Other Health Risk Revenue $\dagger$
Underwriting Risk Revenue $=$ Lines (1.3) $+(2)+(3)+(4)$
Net Incurred Claims
Fee-for-Service Offset $\dagger$
Underwriting Risk Incurred Claims $=$ Line (6) - Line (7)
10.3) Composite Underwriting Risk Factor

Base Underwriting Risk RBC = Line (5) x Line (9) x Line (10.3)
Managed Care Discount Factor $=$ PR021 Line (12)
(13) Base RBC After Managed Care Discount $=$ Line (11) $\times$ Line (12)

| Comprehensive | (2) <br> Medicare | (3) | (4) <br> Stand-Alone <br> Medicare Part D | (5) |
| :---: | :---: | :---: | :---: | :---: |
| Medical | Supplement | Dental \& Vision | Coverage | TOTAL |
| 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 |
| 0 | XXX | XXX | XXX | 0 |
| 0 | XXX | XXX | XXX | 0 |
| 0 | XXX | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 |
| 0 | XXX | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 |
| 0.0000 | 0.0000 | 0.0000 | 0.000 | XXX |
| 0.142734 | 0.09738 | 0.11438 | 0.251 | Xxx |
| 0.08328 | 0.0596603 | 0.070614 | 0.151 | Xxx |
| 0.0000 | 0.0000 | 0.0000 | 0.000 | XXX |
| 0 | 0 | 0 | 0 | 0 |
| 0.0000 | 0.0000 | 0.0000 | 0.000 | XXX |
| 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | XXX |
| 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 |

Alternate Risk Charge*
Net Underwriting Risk RBC (Maximum of Line (14) or Line (17) )

Source is company records unless already included in premiums.
$\ddagger \quad$ For Comprehensive Medical the Initial Premium Amount is $\$ 25,000,000$ or the amount in Line (1.3) if smaller. For Medicare Supplement and Dental \& Vision the Initial Premium Amount is $\$ 3,000,000$ or the amount in Line (1.3) if smaller. For Stand-Alone Medicare Part D the Initial Premium Amount is $\$ 25,000,000$ or the amount in Line (1.3) if smaller. Formula applies only to Column (1), for all other columns Line (14) should equal Line (13)
§ Formula applies only to Column (1), for all other columns Lin

* The Line (16) Alternate Risk Charge is calculated as follows:

| LESSER OF: | $\$ 1,500,000$ | $\$ 50,000$ | $\$ 50,000$ | $\$ 150,000$ | Maximum |
| :---: | :---: | :---: | :---: | :---: | :---: |
| or | or | or | or | or |  |
| or |  |  |  |  |  |
|  | $2 \times$ Maximum | $2 \times$ Maximum | $2 \times$ Maximum | $6 \times$ Maximum | Columns |
|  | Individual Risk | Individual Risk | Individual Risk | Individual Risk | (1), (2) (3) and (4) |

Applicable only if Line (16) for a column equals Line (16) for Column (5), otherwise zero.
Denotes items that must be manually entered on the filing software

UNDERWRITING RISK

Experience Fluctuation Risk

|  | Line of Business | (1) <br> Comprehensive Medical | (2) <br> Medicare <br> Supplement | (3) <br> Dental \& Vision | (4) <br> Stand-Alone Medicare Part D Coverage | (5) <br> Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (1.1) | Premium - Individual |  |  |  |  |  |
| (1.2) | Premium - Group |  |  |  |  |  |
| (1.3) | Premium - Total = Line (1.1) + Line (1.2) |  |  |  |  |  |
| (2) | Title XVIII-Medicare $\dagger$ |  | XXX |  |  |  |
| (3) | Title XIX-Medicaid $\dagger$ |  | XXX |  |  |  |
| (4) | Other Health Risk Revenue $\dagger$ |  | XXX |  |  |  |
| (5) | Underwriting Risk Revenue $=$ Lines (1.3) + (2) + (3) + (4) |  |  |  |  |  |
| (6) | Net Incurred Claims |  |  |  |  |  |
| (7) | Fee-for-Service Offset $\dagger$ |  | XXX |  |  |  |
| (8) | Underwriting Risk Incurred Claims = Line (6) - Line (7) |  |  |  |  |  |
| (9) | Underwriting Risk Claims Ratio = Line (8) / Line (5) |  |  |  |  | XXX |
| (10.1) | Underwriting Risk Factor for Initial Amounts Of Premium $\ddagger$ | 0.142734 | 0.09738 | 0.11438 | 0.251 | XXX |
| (10.2) | Underwriting Risk Factor for Excess of Initial Amount $\ddagger$ | 0.08328 | 0.0596603 | 0.070614 | 0.151 | XXX |
| (10.3) | Composite Underwriting Risk Factor |  |  |  |  | XXX |
| (11) | Base Underwriting Risk RBC = Line (5) $\times$ Line (9) $\times$ Line (10.3) |  |  |  |  |  |
| (12) | Managed Care Discount Factor = LR022 Line (17) |  |  |  |  | XXX |
| (13) | Base RBC After Managed Care Discount $=$ Line (11) x Line (12) |  |  |  |  |  |
| (14) | RBC Adjustment For Individual $=$ <br> $[\{\operatorname{Line}(1.1) \times 1.2+\operatorname{Line}(1.2)\} / \operatorname{Line}$ (1.3) ] x Line (13)§ |  |  |  |  |  |
| (15) | Maximum Per-Individual Risk After Reinsurance $\dagger$ |  |  |  |  | XXX |
| (16) | Alternate Risk Charge* |  |  |  |  |  |
| (17) | Net Alternate Risk Chargef |  |  |  |  |  |
| (18) | Net Underwriting Risk RBC (Maximum of Line (14) or Line (17) ) |  |  |  |  |  |

Source is company records unless already included in premiums.
$\ddagger$ For Comprehensive Medical, the Initial Premium Amount is $\$ 25,000,000$ or the amount in Line (1.3) if smaller. For Medicare Supplement and Dental \& Vision, the Initial Premium Amount is $\$ 3,000,000$ or the amount in Line (1.3) if smaller. For Stand-Alone Medicare Part D, the Initial Premium Amount is $\$ 25,000,000$ or the amount in Line (1.3) if smaller
§ Formula applies only to Column (1), for all other columns Line (14) should equal Line (13).

* The Line (16) Alternate Risk Charge is calculated as follows

£ Applicable only if Line (16) for a column equals Line (16) for Column (5), otherwise zero

Denotes items that must be manually entered on the filing software.

## Health Care Receivables Current and Proposed H3 Factors (Alternate)

David A. Quinn, MAAA, FSA
Member, Health Care Receivables Factors Work Group
American Academy of Actuaries

Presentation to the National Association of Insurance Commissioners (NAIC) Health Risk-Based Capital (E) Working Group

## About the Academy

A

## American Academy of Actuaries

- The American Academy of Actuaries is a 20,000-member professional association whose mission is to serve the public and the U.S. actuarial profession. For more than 50 years, the Academy has assisted public policymakers on all levels by providing leadership, objective expertise, and actuarial advice on risk and financial security issues.
- The Academy also sets qualification, practice, and professionalism standards for actuaries in the United States.

For more information, please visit:

## www.actuary.org

## Alternate

- This deck is a modified copy of the publicly available November 8, 2023, presentation
- The results contained within this presentation are a work in progress and should not be relied upon in draft form.
- It has two principal differences from the November 8, 2023, version
(1) Data from Life, Accident \& Health, and Fraternal (Blue Blank) companies are omitted-Only Orange Blank data now
(2) Non-Rx HCR are aggregated and treated as one type of HCR instead of five separate HCRs
- An alternative weighting-based on the size of the HCR relative to the company's capital and surplus-was considered
- New slides are inserted to show the difference from the November 8 numbers and use a pink font color


## Setting the Context

Authorized Control Level

- NAIC Risk-Based Capital Formula

Health Care Receivables (HCR)

- Part of the H3 Credit Risk
- Factors applied to all HCR assets are a part of the H 3 result
$\$$ Authorized Control Level $=1.03 \times \frac{\mathrm{H} 0+\sqrt{\left(\mathrm{H} 1^{2}+\mathrm{H} 2^{2}+\mathrm{H} 3^{2}+\mathrm{H} 4^{2}\right)}}{2}$


## Applying HCR Factors

HCR Factors

- Vary by Pharmaceutical Rebates or Non-Pharmaceutical Rebates
\(\left.\begin{array}{|l|c|}\hline HCR Type \& Factor (Current) <br>
\hline Pharmaceutical (Rx) Rebate Receivables \& 0.05 <br>
\hline Claim Overpayment Receivables \& 0.19 <br>
\hline Loans and Advances to Providers \& 0.19 <br>
\hline Capitation Arrangement Receivables \& 0.19 <br>
\hline Risk Sharing Receivables \& 0.19 <br>

\hline Other Health Care Receivables \& 0.19\end{array}\right]\)| Non-Pharmaceutical |
| :--- |
| Rebates Receivables |

## HCR Dollar Distributions (Only Orange Blanks)

Pharmacy (Rx) Rebates
68\%


[^3]
## Collecting HCRs

$$
\text { Collection Ratio }=\frac{\text { Surplus Component }_{t-1}+\text { Collections }_{t}}{\text { Admitted HCR Assets }} \text { t-1}
$$

- Surplus Component, prior year: Factors multiplied by admitted assets
- Collections, current year: Exhibit 3A Column 5 "Health Care Receivables in Prior Years (Columns 1 + 3)"
- To clarify: includes collections made against non-admitted assets, as it did in the November 8 version
- Admitted HCR Assets, prior year: Exhibit 3 Column 7 "Admitted"
- Collection Ratio: Goal is for a company to collect $\geq 100 \%$
- See Appendix A for exhibit layouts and column names


## Collecting HCRs (Year)

| Year (Rx Rebates HCR) | Company Count | Collection Ratio $\geq \mathbf{1 0 0 \%}$ |
| :---: | :---: | :---: |
| $\mathbf{2 0 1 9}$ | 519 | $87 \%$ |
| $\mathbf{2 0 2 0}$ | 559 | $83 \%$ |
| $\mathbf{2 0 2 1}$ | 621 | $86 \%$ |
| $\mathbf{2 0 2 2}$ | 655 | $84 \%$ |
| Year (Non-Rx Rebates HCR) | Company Count | Collection Ratio $\mathbf{\geq 1 0 0 \%}$ |
| $\mathbf{2 0 1 9}$ | 366 | $85 \%$ |
| $\mathbf{2 0 2 0}$ | 402 | $79 \%$ |
| $\mathbf{2 0 2 1}$ | 411 | $81 \%$ |
| $\mathbf{2 0 2 2}$ | 440 | $79 \%$ |

Data: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables 2018 is prior year input for 2019 results, so the table begins with 2019

## Collecting HCRs (Year)

| Year (Rx Rebates HCR) | Company Count | Collection Ratio $\geq 100 \%$ |
| :---: | :---: | :---: |
| 2019 | 0 | $0 \%$ |
| 2020 | 0 | $0 \%$ |
| 2021 | 0 | $0 \%$ |
| 2022 | -19 | $1 \%$ |
| Year (Non-Rx Rebates HCR) | Company Count | Collection Ratio $\geq 100 \%$ |
| 2019 | 0 | $0 \%$ |
| 2020 | 0 | $0 \%$ |
| 2021 | 0 | $0 \%$ |
| 2022 | -17 | $0 \%$ |

Difference from prior version (November 8, 2023)

## Collecting HCRs (Size)

- Each company has an HCR size by year for this analysis
- HCR size "Small" if total HCR <\$1 million, "Large" if $\geq \$ 10$ million, "Medium" otherwise
- HCR $<\$ 0$ were then excluded (rare) and HCR $=\$ 0$ were excluded (common)

| Size (Rx Rebates HCR) | Company Count Four-year Avg. | Collection Ratio $\geq 100 \%$ |
| :---: | :---: | :---: |
| Small | 111 | 79\% |
| Medium | 214 | 84\% |
| Large | 257 | 89\% |
| Size (Non-Rx Rebates HCR) | Company Count Four-year Avg. | Collection Ratio $\geq 100 \%$ |
| Small | 57 | 81\% |
| Medium | 136 | 79\% |
| Large | 205 | 84\% |

Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables

## Collecting HCRs (Size)

| Size (Rx Rebates HCR) | Company Count <br> Four-year Avg. | Collection Ratio <br> $\geq 100 \%$ |
| :--- | :---: | ---: |
| Small | -1 | $0 \%$ |
| Medium | -2 | $0 \%$ |
| Large | -2 | $0 \%$ |


| Size (Non-Rx Rebates HCR) | Company Count <br> Four-year Avg. | Collection Ratio <br> $\geq 100 \%$ |
| :--- | :---: | ---: |
| Small | -2 | $1 \%$ |
| Medium | -1 | $0 \%$ |
| Large | -1 | $0 \%$ |

Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables
Difference from prior version (November 8, 2023)

## Tiering HCR Factors

## Proposed tiered HCR factors

- Smaller HCR-sized companies hold more surplus component
- Give larger HCR-sized companies credit for observed stability (higher counts of Collection Ratios $\geq 100 \%$ )

| HCR Type | Current <br> Factor | Tier $\mathbf{1}$ Factor | Tier Cutoff | Tier $\mathbf{2}$ Factor |
| :--- | ---: | ---: | ---: | ---: |
| Rx Rebate Receivables | 0.05 | 0.20 | $\$ 5$ Million | 0.03 |
| All Non-Rx Rebate Receivables | 0.19 | 0.40 | $\$ 10$ Million | 0.05 |

## Collecting HCRs (Year Revisited)

Improved Collection Ratio (CR) by year

| Year (Rx Rebates HCR) | $\begin{array}{r} \mathrm{CR} \geq 100 \% \\ \text { (Current Factors) } \end{array}$ | $\begin{array}{r} \mathrm{CR} \geq 100 \% \\ \text { (Proposed Factors) } \end{array}$ |
| :---: | :---: | :---: |
| 2019 | 87\% | 91\% (+4\%) |
| 2020 | 83\% | 87\% (+4\%) |
| 2021 | 86\% | 89\% (+3\%) |
| 2022 | 84\% | 88\% (+4\%) |
| Year (Non-Rx Rebates HCR) | $\begin{array}{r} C R \geq 100 \% \\ \text { (Current Factors) } \end{array}$ | $\begin{array}{r} C R \geq 100 \% \\ \text { (Proposed Factors) } \end{array}$ |
| 2019 | 85\% | 87\% (+2\%) |
| 2020 | 79\% | 81\% (+2\%) |
| 2021 | 81\% | 84\% (+3\%) |
| 2022 | 79\% | 82\% (+3\%) |

Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables

## Collecting HCRs (Year Revisited)

Difference from prior version (November 8, 2023)

| Year (Rx Rebates HCR) | $\begin{array}{r} \mathrm{CR} \geq 100 \% \\ \text { (Current Factors) } \end{array}$ | $\begin{array}{r} \mathrm{CR} \geq 100 \% \\ \text { (Proposed Factors) } \end{array}$ |
| :---: | :---: | :---: |
| 2019 | 0\% | 0\% (+0\%) |
| 2020 | 0\% | 0\% (+0\%) |
| 2021 | 0\% | 0\% (+0\%) |
| 2022 | 1\% | 0\% (-1\%) |
| Year (Non-Rx Rebates HCR) | $\begin{array}{r} C R \geq 100 \% \\ \text { (Current Factors) } \end{array}$ | $\begin{array}{r} C R \geq 100 \% \\ \text { (Proposed Factors) } \end{array}$ |
| 2019 | 0\% | 0\% (+0\%) |
| 2020 | 0\% | 0\% (+0\%) |
| 2021 | 0\% | 0\% (+0\%) |
| 2022 | 0\% | 0\% (+0\%) |

Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables

## Collecting HCRs (Size Revisited)

Improved collection by HCR size

| Size (Rx Rebates HCR) | CR $\geq 100 \%$ <br> (Current Factors) | CR $\geq 100 \%$ <br> (Proposed Factors) |
| :--- | ---: | ---: |
| Small | $79 \%$ | $85 \%(+6 \%)$ |
| Medium | $84 \%$ | $90 \%(+6 \%)$ |
| Large | $89 \%$ | $90 \%(+1 \%)$ |

Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables

## Collecting HCRs (Size Revisited)

Difference from prior version (November 8, 2023)

| Size (Rx Rebates HCR) | CR $\geq 100 \%$ <br> (Current Factors) | CR $\geq 100 \%$ <br> (Proposed Factors) |
| :--- | ---: | ---: |
| Small | $0 \%$ | $0 \%(+0 \%)$ |
| Medium | $0 \%$ | $0 \%(+0 \%)$ |
| Large | $0 \%$ | $0 \%(+0 \%)$ |
|  |  |  |
| Size (Non-Rx Rebates HCR) | CR $\geq 100 \%$ | CR $\geq 100 \%$ |
| (Current Factors) | (Proposed Factors) |  |

Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables

## First Proposed Tier Factors

- Which combinations of factors and tier cutoffs work?
- Monte Carlo simulation


## First Proposed Tier Factors

- Goal of percent of companies meeting Collection Ratios $\geq 100 \%$
- $90 \%-100 \%$ for Rx HCR
- $90 \%$ - $100 \%$ for Non-Rx HCR
- For 10 or more of the 15 size and line combinations ( $3 x$ sizes by $5 x$ Non-Rx HCR types)
- Acknowledge variance in reporting accuracy (more on this later)
- Many combinations of factors and tier cutoffs work
- There's flexibility in the final factors and tier cutoff
- Each black dot on the next charts is a possible solution


## Proposed Factors and Tiers (Rx Rebate HCR)



## Proposed Factors and Tiers (Non-Rx Rebates HCR)



## Proposed Factors and Tiers (Non-Rx Rebates HCR)



## Limitations and Considerations

- Recommendation subject to approval and comment
- Reporting Accuracy
- Parity between prior year Exhibit 3 and current year Exhibit 3A
- A company may establish a prior HCR but collect on it in a way not reported in Exhibit 3A
- HCR Size
- Many combinations of tiers and tier cutoffs
- Smaller tier threshold, higher factor
- Proposed factors will have variable impacts on companies


## Surplus Component Change in H3 (Proposal)

## 2022 Data

| HCR Type | Co. with an Increased H3 (+) | Co. with a Decreased H3 (-) | Avg. Relative Change in H3 <br> (+) | Avg. Relative Change in H3 <br> (-) | Largest Magnitude Relative Change (+) | Largest Magnitude Relative Change (-) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Rx Rebate HCR | 89\% | 11\% | +241\% | -19\% | +300\% | -38\% |
| Non-Rx Rebates HCR | 88\% | 12\% | +106\% | -29\% | +111\% | -70\% |

[^4]
## Surplus Component Change in H3 (Proposal)

## Difference from November 8, 2023

| HCR Type | Co. with an Increased H3 (+) | Co. with a Decreased H3 (-) | Avg. Relative Change in H3 <br> (+) | Avg. Relative Change in H3 <br> (-) | Largest Magnitude Relative Change (+) | Largest Magnitude Relative Change (-) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Rx Rebate HCR | 0\% | 0\% | +1\% | +1\% | 0\% | +1\% |
| Non-Rx Rebates HCR | -3\% | +3\% | +1\% | -15\% | 0\% | -1\% |

[^5]
## Surplus Component Change in H3

## Rx Rebate HCR (2022)

| Rx Rebate HCR <br> (\$ Millions) | H3 Surplus <br> Before Proposal | H3 Surplus <br> After Proposal | Difference |
| :--- | ---: | ---: | ---: |
| If an Increase (+) | $\$ 167$ | $\$ 350$ | $\$ 183$ |
| If a Decrease (-) | $\$ 484$ | $\$ 351$ | $-\$ 133$ |
| Total | $\$ 651$ | $\$ 701$ | $\$ 50$ |

## Surplus Component Change in H3

Difference from prior version (November 8, 2023)

| Rx Rebate HCR <br> (\$ Millions) | H3 Surplus <br> Before Proposal | H3 Surplus <br> After Proposal | Difference |
| :--- | ---: | ---: | ---: |
| If an Increase (+) | $-\$ 21$ | $-\$ 35$ | $-\$ 14$ |
| If a Decrease (-) | $-\$ 296$ | $-\$ 184$ | $+\$ 112$ |
| Total | $-\$ 317$ | $-\$ 219$ | $+\$ 98$ |

## Surplus Component Change in H3

Non-Rx Rebate HCR (2022)

| Non-Rx Rebate HCR <br> (\$ Millions) | H3 Surplus <br> Before Proposal | H3 Surplus <br> After Proposal | Difference |
| :--- | ---: | ---: | ---: |
| If an Increase (+) | $\$ 203$ | $\$ 371$ | $\$ 168$ |
| If a Decrease (-) | $\$ 750$ | $\$ 369$ | $-\$ 381$ |
| Total | $\$ 953$ | $\$ 740$ | $-\$ 213$ |

## Surplus Component Change in H3

Difference from prior version (November 8, 2023)

| Non-Rx Rebate HCR <br> (\$ Millions) | H3 Surplus <br> Before Proposal | H3 Surplus <br> After Proposal | Difference |
| :--- | ---: | ---: | ---: |
| If an Increase (+) | $-\$ 123$ | $-\$ 180$ | $-\$ 57$ |
| If a Decrease (-) | $+\$ 120$ | $+\$ 40$ | $-\$ 80$ |
| Total | $-\$ 3$ | $-\$ 140$ | $-\$ 137$ |

## Weighting Companies

Idea from public comments to use the HCR as a percent of capital and surplus as a weight (POCS)

- Hypothesis: Companies with higher POCS are more motivated to collect

Exhibit 3, Exhibit 3A, and Underwriting and Investment (U\&I) Exhibit Part 2B do not show the capital and surplus amounts

- However, U\&I Part 2B has claims (row 9) and HCR amounts (row 10)
- Use HCR as a percentage of claims as a proxy for POCS
- Estimated Claims Reserve and Claims Liability December 31 of Prior Year (column 6)


## Weighting Companies

2022 SOA<br>Medicaid<br>Underwriting Margin Model

Auth Control Level Risk Based Capital (\$000)


Adjusted Capital (\$000)


## Weighting Companies

- Only Orange Blank
- HCR dollars as percent of Claims by year
- x-axis
- Net of reinsurance
- Consistent distribution by year
- Small: 0\%-1.25\%
- Medium: 1.25\%-7.00\%
- Large: >7.00\%


[^6]
## Weighting Companies

- Lacks increasing collection results as HCR as a percent of claims (a POCS proxy) increases
- Propose not weighting by HCR as a POCS




## Appendix A: Exhibit 3, Exhibit 3A Examples

EXHIBIT 3 - HEALTH CARE RECEIVABLES

ANNUAL STATEMENT FOR THE YEAR 2013

| Name of Debtor | $\begin{gathered} 2 \\ 1-30 \text { Days } \\ \hline \end{gathered}$ | $\begin{gathered} 3 \\ 31-60 \text { Days } \\ \hline \end{gathered}$ | $\begin{gathered} \hline 4 \\ 61-90 \text { Days } \\ \hline \end{gathered}$ | 5 Over 90 Days | 6 <br> Non-admitted | $7$ <br> Admitted |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Pharmaceutical rebate receivables Claim overpayment receivables Loans and advances to providers Capitation arrangement receivables Risk sharing receivables Other receivables |  |  |  |  |  |  |
| Gross health care receivables |  |  |  |  | R6 | R7 |

EXHIBIT 3A - ANALYSIS OF HEALTH CARE RECEIVABLES COLLECTED AND ACCRUED

| Type of Health Care Receivable | Health Care Receivables Collected During the Year |  | Health Care Receivables Accrued as of December 31 of Current Year |  | 5 | $6$ <br> Estimated Health Care Receivables Accrued as of December 31 of Prior Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $1$ <br> On Amounts Accrued Prior to January 1 of Current Year | $2$ <br> On Amounts Accrued During the Year | 3 <br> On Amounts Accrued December 31 of Prior Year | $4$ <br> On Amounts Accrued During the Year | Health Care <br> Receivables in Prior Years (Columns $1+3$ ) |  |
| 1. Pharmaceutical rebate receivables |  |  |  |  |  |  |
| 2. Claim overpayment receivables |  |  |  |  |  |  |
| 3. Loans and advances to providers |  |  |  |  |  |  |
| 4. Capitation arrangement receivables |  |  |  |  |  |  |
| 5. Risk sharing receivables |  |  |  |  |  |  |
| 6. Other health care receivables |  |  |  |  |  |  |
| 7. Totals (Lines 1 through 6) |  |  | $\mathrm{A} 3=\mathrm{B} 1+\mathrm{B} 3$ | A4 $=\mathrm{B} 2+\mathrm{B} 4$ |  | A6 = Prior Yr(R6+R7) |

## Appendix B: U\&I Part 2B

## UNDERWRITING AND INVESTMENT EXHIBIT

ANNUAL STATEMENT FOR THE YEAR 2013
PART 2B - ANALYSIS OF CLAIMS UNPAID - PRIOR YEAR - NET OF REINSURANCE

| Line of Business | Claims Paid During the Year |  | Claim Reserve and Claim Liability December 31 of Current Year |  | 5 <br> laims Incurred in Prior Years <br> Columns $1+3$ ) | 6 <br> Estimated Claim Reserve and Claim Liability December 31 of Prior Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $1$ <br> On Claims Incurred Prior to January 1 of Current Year | $2$ <br> On Claims Incurred During the Year | $3$ <br> On Claims Unpaid December 31 of Prior Year | $4$ <br> On Claims Incurred During the Year |  |  |
| 1. Comprehensive (hospital and medical) <br> 2. Medicare Supplement <br> 3. Dental <br> 4. Vision <br> 5. Federal Employees Health Benefits Plan <br> 6. Title XVIII - Medicare <br> 7. Title XIX - Medicaid <br> 8. Other health |  |  |  |  |  |  |
| 9. Health subtotal (Lines 1 to 8 ) <br> 10. Health care receivables (a) <br> 11. Other non-health <br> 12. Medical incentive pools and bonus amounts | B1 | B2 | B3 | B4 |  | B6 = Prior Yr(R6+R7) |
| 13. Totals (Lines 9-10+11+12) |  |  |  |  |  |  |
| (a) excludes ___ loans or advan | to providers not ye | ensed | $B 1+B 2+B 3+B 4$ | + R7 [assumes | mounts in the 10 | ootnote] |

## Questions?

## Thank You

For more information, please contact<br>Matthew J. Williams, JD, MA<br>Senior Policy Analyst, Health<br>American Academy of Actuaries<br>williams@actuary.org

## Capital Adequacy (E) Task Force <br> RBC Proposal Form

$\square$ Capital Adequacy (E) Task Force
$\square$ Catastrophe Risk (E) Subgroup
Variable Annuities Capital. \& Reserve (E/A) Subgroup

区
Health RBC (E) Working Group
P/C RBC (E) Working Group
Economic Scenarios (E/A) SubgroupLife RBC (E) Working GroupLongevity Risk (A/E) SubgroupRBC Investment Risk \& Evaluation (E) Working Group

| CONTACT PERSON: TELEPHONE: | DATE: 3-19-24 | FOR NAIC USE ONLY |
| :---: | :---: | :---: |
|  | Maggie Chang | Agenda Item \# 2024-12-H <br> Year 2024 |
|  | 816-783-8976 | DISPOSITION |
| EMAIL ADDRESS: | mchang@naic.org | ADOPTED: <br> TASK FORCE (TF) |
| ON BEHALF OF: | Health Risk-Based Capital (E) Working Group | WORKING GROUP (WG) SUBGROUP (SG) |
| NAME: | Steve Drutz | EXPOSED: |
| TITLE: | Chief Financial Analyst/Chair | $\square$ TASK FORCE (TF) |
| AFFILIATION: | WA Office of Insurance Commissioner | WORKING GROUP (WG) SUBGROUP (SG) |
| ADDRESS: | 5000 Capitol Blvd SE | REJECTED: TF WG $\square$ SG |
|  | Tumwater, WA 98501 | OTHER: DEFERRED TO REFERRED TO OTHER NAIC GROUP (SPECIFY) $\qquad$ |

IDENTIFICATION OF SOURCE AND FORM(S)/INSTRUCTIONS TO BE CHANGED

| $\boxtimes$ | Health RBC Blanks | $\square$ | Property/Casualty RBC Blanks | $\square$ | Life and Fraternal RBC Blanks |
| :--- | :--- | :--- | :--- | :--- | :--- |
| $\boxtimes$ | Health RBC Instructions | $\square$ | Property/Casualty RBC Instructions | $\square$ | Life and Fraternal RBC Instructions |
| $\boxtimes$ | Health RBC Formula | $\square$ | Property/Casualty RBC Formula | $\square$ | Life and Fraternal RBC Formula |
| $\square$ |  |  |  |  |  |

DESCRIPTION/REASON OR JUSTIFICATION OF CHANGE(S)
Adjust the health care receivable factors in XR021 to include a tiered adjustment.

## Additional Staff Comments

## Other Receivables - L(25) through L(31)

There is an RBC requirement of 1 percent of the annual statement amount of investment income receivable and an RBC requirement of 5 percent of the annual statement amount for pharmaceutical rebates and amounts due from parents, subsidiaries, and affiliates, and aggregate write-ins for other than invested assets. The RBC requirement for pharmaceutical rebates is 20 percent of the first $\$ 5$ million and a 3 percent charge will be applied to the amount in excess. and aAn RBC requirement of $19-40$ percent efis applied to the first $\$ 10$ million of the annual statement amount and 5 -percent will be applied to the amounts in excess of the $\$ 10$ million the anmtal statement amount for all other health care receivables reported in Lines (26.2) through (26.6). Enter the appropriate value in Lines (25) through (31).

Line (26.1). Pharmaceutical rebates are arrangements between pharmaceutical companies and reporting entities in which the reporting entities receive rebates based upon the drug utilization of its subscribers at participating pharmacies. These rebates are sometimes recorded as receivables by reporting entities using estimates based upon historical trends which should be adjusted to reflect significant variables involved in the calculation, such as number of prescriptions written/filled, type of drugs prescribed, use of generic vs. brand-name drugs, etc. In other cases, the reporting entity determines the amount of the rebate due based on the actual use of various prescription drugs during the accumulation period and then bills the pharmaceutical company. Oftentimes, a pharmacy benefits management company may determine the amount of the rebate based on a listing (of prescription drugs filled) prepared for the reporting entity's review. The reporting entity will confirm the listing and the pharmaceutical rebate receivable. Pharmaceutical rebates may relate to insured plans or uninsured plans. Only the receivable amount related to the insured plans should be reported on this line. Amount comes from annual statement Exhibit 3, Column 7, Line 0199999.

Line (26.2). Claim overpayments may occur as a result of several events, including but not limited to claim payments made in error to a provider. Reporting entities often establish receivables for claim overpayments. Amount comes from annual statement Exhibit 3, Column 7, Line 0299999.

Line (26.3). A health entity may make loans or advances to large hospitals or other providers. Such loans or advances are supported by legally enforceable contracts and are generally entered into at the request of the provider. In many cases, loans or advances are paid monthly and are intended to represent one month of fee-forservice claims activity with the respective provider. Amount comes from annual statement Exhibit 3, Column 7, Line 0399999.

Line (26.4). A capitation arrangement is a compensation plan used in connection with some managed care contracts in which a physician or other medical provider is paid a flat amount, usually on a monthly basis, for each subscriber who has elected to use that physician or medical provider. In some instances, advances are made to a provider under a capitation arrangement in anticipation of future services. Amount comes from annual statement Exhibit 3, Column 7, Line 0499999.

Line (26.5). Risk sharing agreements are contracts between reporting entities and providers with a risk sharing element based upon utilization. The compensation payments for risk sharing agreements are typically estimated monthly and settled annually. These agreements can result in receivables due from the providers if annual utilization is different than that used in estimating the monthly compensation. Amount comes from annual statement Exhibit 3, Column 7, Line 0599999.

Line (26.6). Any other health care receivable not reported in Lines (26.1) through (26.5). Amount comes from annual statement Exhibit 3, Column 7, Line 0699999.
Line (27). Only include on this line amounts receivable related to pharmaceutical rebates on uninsured plans that are in excess of the liability estimated by the reporting entity for the portion of such rebates due to the uninsured accident and health plans.

## Other Receivables

(25) Investment Income Receivable
(26) Health Care Receivables
(26.1) Pharmaceutical Rebate Receivables
(26.2) Claim Overpayment Receivables
(26.3) Loan and Advances to Providers
(26.4) Capitation Arrangement Receivables
(26.5) Risk Sharing Receivables
(26.6) Other Health Care Receivable
(27) Amounts Receivable Relating to Uninsured Accident and Health Plans
(28) Amounts Due from Parents, Subs, and Affiliates

Aggregate Write-Ins For Other Than Invested Assets
(30) Total Other Receivables RBC
(31) Total Credit RBC

Annual Statement Source
Page 2, Column 3, Line 14
Exhibit 3, Column 7, Line 0799999
Exhibit 3, Column 7, Line 0199999 Exhibit 3, Column 7, Line 0299999 Exhibit 3 , Column 7, Line 0399999 Exhibit 3 , Column 7, Line 0499999 Exhibit 3, Column 7, Line 0599999 Exhibit 3, Column 7, Line 0699999

Incluced in Page 2, Column 3, Line 17
Page 2, Column 3, Line 23
Page 2, Column 3, Line 25 Line (25) + Sum Lines (26.1) through (29)

Lines (17) + (24) + (30)
(2)

Amount Factor RBC Requirement


* Line (26.1) Pharmaceutical Rebates - A factor of .200 will be applied to the first $\$ 5,000,000$ in Column (1), and a factor of .030 will be applied to the remaining amount in excess of $\$ 5,000,000$.
**Lines (26.2) - (26.6) Non-Pharmaceutical Rebates - A factor of 400 will be applied to the first $\$ 10,000,000$ in Column (1) and a factor of .050 will be applied to the remaining amount in excess of $\$ 10,000,000$.

NATIONAL ASSOCIATION OF INSURANCE COMMISSIONERS

## MEMORANDUM

TO: Greg Chew, Chair of Financial Analysis Solvency Tools (E) Working Group Eli Snowbarger and John Litweiler, Co-Chairs of Financial Examiners Handbook (E) Technical Group

FROM: Steve Drutz, Chair of Health Risk-Based Capital (E) Working Group
DATE: March 22, 2024
RE: Referral for Pandemic Risk

In 2020, in light of the Covid-19 pandemic, the Health Risk-Based Capital (E) Working Group added into its working agenda an item to consider impact of COVID-19 and pandemic risks in the Health Risk-Based Capital (RBC) formula. During subsequent meetings held in 2023 and 2024, the Working Group evaluated whether RBC is the appropriate tool to capture pandemic risk. Some of the actions include:

- Looked into 2014 Health RBC interrogatories to analyze how companies allocated surplus or model for pandemic and biological risks.
- Received presentation by Texas Department of Insurance on "Pandemic Risk and Insurer Solvency - A Review of Personal Consumption Expenditures (PCE) on Healthcare Before, During, and After the COVID19 Pandemic".
- Reviewed RBC trends for an extended period (2015-2021).
- Considered capital requirements for pandemic risk in other jurisdictions (e.g., Solvency II).

One specific trend noted from the Texas Department of Insurance presentation was the decrease in healthcare expenditures during the pandemic, and the return to historical norms that occurred as the pandemic subsided. This appeared to increase the difficulty in adequately pricing policies post pandemic. Based on the work and findings above, the Working Group concluded that changes, resulting from pandemic risks, to the Health RBC formula are not warranted for the time being. The Working Group would like to ask the Financial Analysis Solvency Tools (E) Working Group and Financial Examiners Handbook (E) Technical Group to evaluate whether the pandemic risk is being sufficiently addressed from their perspective, and if not, the need for enhancement in the financial analysis and/or financial examination process.

If you have any questions, or would like to further discuss, please contact the Health Risk-Based Capital (E) Working Group chair or vice chair (Steve Drutz, Matthew Richard), or NAIC staff Maggie Chang (mchang@naic.org).

Cc: Julie Gann, Maggie Chang, Eva Yeung, Rodney Good, Bill Rivers, Ralph Villegas, Bailey Henning

Growth Test Results of Queries - Based on Triggering Benchmark with an Underwriting Loss in the Following Year

|  | Baseline |  |
| :---: | :---: | :---: |
|  | \# of Total Companies <br> w/an U/W Loss |  |
| 2022 | 432 | \% of Total Companies <br> w/ an U/W Loss |
| 2021 | 460 | $40 \%$ |
| 2020 | 318 | $44 \%$ |
| 2019 | 366 | $32 \%$ |
| 2018 | 326 | $39 \%$ |
| 2017 | 329 | $36 \%$ |
| 2016 | 366 | $37 \%$ |
| 2015 | 377 | $42 \%$ |
| 2014 | 362 | $44 \%$ |
|  |  | $44 \%$ |


| Year | Triggering Benchmark $=$ Current Test |  |  | Triggering Benchmark = Based on 10\% MM Growth |  |  | Triggering Benchmark = Based on Reversing 10\% Threshold |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# Cos Triggering | \% of Companies Triggering | Difference from Baseline | \# Cos Triggering | \% of Companies Triggering | Difference from Baseline | \# Cos Triggering | \% of Companies Triggering | Difference from Baseline |
| 2022 | 73 | 45\% | 5\% | 151 | 37\% | -3\% | 67 | 52\% | 12\% |
| 2021 | 50 | 70\% | 26\% | 148 | 46\% | 2\% | 98 | 40\% | -4\% |
| 2020 | 33 | 37\% | 5\% | 73 | 34\% | 2\% | 34 | 35\% | 3\% |
| 2019 | 22 | 49\% | 10\% | 92 | 41\% | 2\% | 52 | 43\% | 4\% |
| 2018 | 28 | 44\% | 8\% | 86 | 38\% | 2\% | 51 | 41\% | 5\% |
| 2017 | 53 | 60\% | 23\% | 122 | 43\% | 6\% | 43 | 41\% | 4\% |
| 2016 | 53 | 59\% | 17\% | 147 | 47\% | 5\% | 60 | 48\% | 6\% |
| 2015 | 62 | 60\% | 16\% | 139 | 44\% | 0\% | 40 | 35\% | -9\% |
| 2014 | 36 | 53\% | 9\% | 89 | 43\% | -1\% | 36 | 40\% | -4\% |

Disaggregated Results Based on Size of Company (Size band by Member Months (MM))

| Year | Based on Current Test (Difference in Total is Due to 0 MM Companies) |  |  | Based on 10\% MM Growth |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \# Cos Triggering (0-20K, 20K-100K, 100K-1M, >1M) | \% of Companies Triggering | Difference from Baseline | $\begin{array}{\|c\|} \hline \text { \# Cos Triggering } \\ (0-20 \mathrm{~K}, 20 \mathrm{~K}-100 \mathrm{~K}, 100 \mathrm{~K}- \\ 1 \mathrm{M},>1 \mathrm{M}) \end{array}$ | \% of Companies Triggering | Difference from Baseline |
| 2022 | 20, 11, 27, 10 | 71\%, 52\%, 56\%, 17\% | 31\%, 12\%, 16\%, -23\% | 56, 30, 37, 28 | 65\%, 53\%, 33\%, 19\% | 25\%, 13\%, -7\%, -21\% |
| 2021 | 23, 11, 7, 5 | 85\%, 65\%, 47\%, 63\% | 41\%, 21\%, 3\%, 19\% | 50, 36, 41, 21 | 68\%, 67\%, 39\% 23\% | 24\%, 23\%, -5\%, -21\% |
| 2020 | 12, 10, 5, 4 | 60\%, 67\%, 20\%, 17\% | 28\%, 35\%, -12\%, -15\% | 26, 20, 21, 6 | 54\%, 56\%, 29\%, 11\% | 22\%, 24\%, -3\%, -21\% |
| 2019 | 10, 4, 4, 4 | 63\%, 50\%, 44\%, 40\% | 24\%, 11\%, 5\%, 1\% | 29, 16, 22, 25 | 71\%, 47\%, 29\%, 34\% | 32\%, 8\%, -10\%, -5\% |
| 2018 | 11, 3, 10, 2 | 79\%, 43\%, 43\%, 14\% | 43\%, 7\%, 7\%, -22\% | 27, 15, 29, 15 | 71\%, 58\%, 39\%, 17\% | 35\%, 22\%, 3\%, -22\% |
| 2017 | 13, 8, 16, 12 | 81\%, 67\%, 62\%, 41\% | 44\%, 30\%, 25\%, 4\% | 23, 18, 49, 32 | 70\%, 47\%, 48\%, 29\% | 33\%, 10\%, 11\%, -8\% |
| 2016 | 15, 8, 17, 12 | 79\%, 80\%, 63\%, 39\% | 37\%, 38\%, 21\%, -3\% | 17, 22, 56, 52 | 57\%, 58\%, 56\%, 35\% | 15\%, 16\%, 14\%, -7\% |
| 2015 | 12, 19, 17, 11 | 67\%, 70\%, 59\%, 46\% | 25\%, 26\%, 19\%, 2\% | 22, 29, 46, 42 | 69\%, 66\%, 46\%, 31\% | 25\%, 22\%, 2\%, -13\% |
| 2014 | 10, 7, 7, 9 | 59\%, 70\%, 54\%, 41\% | 15\%, 26\%, 10\%, -3\% | 16, 13, 35, 25 | 55\%, 50\%, 51\%, 30\% | 11\%, 6\%, 7\%, -14\% |


[^0]:    SharePoint/NAIC Support Staff Hub/Committees/E CMTE/CADTF/2024-1-Spring/HRBCWG/2-22-24 minutesTPR.docx

[^1]:    ${ }^{1}$ The American Academy of Actuaries is a 19,500-member professional association whose mission is to serve the public and the U.S. actuarial profession. For more than 50 years, the Academy has assisted public policymakers on all levels by providing leadership, objective expertise, and actuarial advice on risk and financial security issues. The Academy also sets qualification, practice, and professionalism standards for actuaries in the United States.

[^2]:    Denotes items that must be manually entered on filing software.
    $\dagger$ The Annual Statement Sources are found on page XR014

    * This column is for a single result for the Comprehensive Medical \& Hospital, Medicare Supplement and Dental/Vision managed care discount factor
    ${ }^{* * *}$ Limited to the largest of the applicable alternate risk adjustments, prorated if necessary

[^3]:    Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables

[^4]:    Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables

[^5]:    Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables

[^6]:    Source: NAIC Annual Health Filings (Orange Blank) 2018-2022, for companies with established receivables

