Nuclear Verdicts, Tort Liability, and Legislative Responses

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IMPORTANCE The number and size of punitive damage awards has grown considerably since the 1980s. In 2021, there were 24 jury verdicts awarded in excess of $100 million. These verdicts totaled $309 billion. These verdicts can have several adverse effects. For example, they may reduce funds available to companies for safety and mitigation strategies, discourage innovation, lead to greater out-of-pocket insurance and claims costs, or lead to bankruptcy. Additionally, nuclear verdicts could reduce the capacity of the global insurance market.

OBJECTIVES This article brings together insurance and legal studies literature related to tort reform and nuclear verdicts to provide a comprehensive examination of nuclear verdicts. The primary focus is on a discussion of the effects of nuclear verdicts on the insurance industry and actions that are being taken to mitigate nuclear verdicts, including legal strategies and state legislative activity.

FINDINGS There are a number of reasons why nuclear verdicts are becoming more common. In some instances, the very nature of the facts involved in the case (age of the plaintiff, income of the plaintiff, and the extent of damages) can render a verdict more likely to be a nuclear verdict. Other reasons include the venue of where cases are being heard and the plaintiff attorney’s utilization of “reptile theory” tactics at trial. Companies can be proactive in trying to mitigate losses and attorneys can use specific tactics during trials to reduce the likelihood of a nuclear verdict. For companies, this can include a focus on safety. For attorneys, this could include specific defense strategies and the use of appeals.

CONCLUSION AND RELEVANCE Businesses can try to prevent losses that could lead to nuclear verdicts. Additionally, attorneys can combat these verdicts through tactics at trial and the appeals process. However, given the scale of this issue, it is likely that state and federal government intervention will be needed. Some states have already taken action to limit damage awards, increase the standard of proof required to receive awards, and allow the use of bifurcated trials. At the federal level, a current bill would require trailers or semi-trailers of a certain size to install rear, side, and front guards in an attempt to reduce the number of underride accidents, one of the causes of nuclear verdicts within the trucking industry. However, since some of this legislation is new and other bills have not yet become law, it may be a few years before the effectiveness of these legislative tactics are evident.
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ABSTRACT

The size of punitive damage awards has grown considerably over the years, giving rise to what has been termed “nuclear verdicts.” Such large dollar verdicts can have several adverse effects on companies, such as limited innovation, high out-of-pocket claims-related expenses, increased insurance premiums, and bankruptcy in severe cases. This article reviews the growth of nuclear verdicts, examines the details of some key cases that have resulted in large damage awards, and identifies some reasons for these verdicts. The impact of nuclear verdicts and the actions that are being taken to mitigate such verdicts, with a focus on legal strategies and state legislative activity, are also discussed.
Introduction

In 2017, two women were killed in a car crash when a driver traveling at over 90 mph ran a red light. The family sued the bar that allegedly served the driver an excessive amount of alcohol. In 2021, a Texas jury awarded the family $300 billion in punitive damages, one of the largest punitive damage awards in history. While this is an unusually sizeable award and a “largely symbolic settlement” since the bar had gone out of business two years prior to the verdict being rendered (Texas Jury Awards $301B Settlement in Suit Against Bar, 2021), it is just one recent example of a phenomenon, termed “nuclear verdicts,” in which plaintiffs are receiving large awards, in some cases, with punitive damages 300 to 1,700 times compensatory damages (Viscusi, 2004).1

The number and size of punitive damage awards have grown considerably since the 1980s. An article tracking what it calls “blockbuster” punitive damages awards, defined as punitive damages of at least $100 million, identifies the first as being awarded in 1985. Between 1985 and 1989, a total of five cases with blockbuster punitive damage awards were identified. During the 1990s, the study identified more than seven times as many (Viscusi, 2004).2 The number of large verdict cases, including those with sizeable punitive damage awards, has continued to grow since that time. Between 2012 and 2021, 222 verdicts of $100 million or more have been awarded. As shown in Figure 1, the number of nuclear verdicts declined between 2012 and 2015, then increased steadily until 2019. While there were only 12 such awards in 2020, there were twice as many in 2021. Figure 2 shows that while the median award has remained somewhat steady during this time, the average award and the total of these awards have varied considerably. Most recently, the 24 jury verdicts awarded in excess of $100 million totaled $309 billion, as reported in Table 1. This includes the $300 billion Texas verdict mentioned earlier.

Figure 1: Number of Nuclear Verdicts by Year


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1. A nuclear verdict is defined as a large or exorbitant award based on the specifics of a case, or an award larger than expected. The dollar amount of damages to qualify as a nuclear verdict is generally $100 million or more.
2. It should be noted that a number of these cases were later settled, or the award amount was later reduced.
While there are legal strategies attorneys can use to lessen nuclear verdicts, another mitigation strategy is to place limitations and/or restrictions on the maximum number of damages that can be awarded and the ability to offset damages awarded to a plaintiff by other sources of recovery, such as insurance. There is a wealth of insurance-related academic research that considers these mitigation strategies, specifically focusing on tort reform. Early research centered primarily on product liability (Warfel, 1991; Warfel, 1993) and medical malpractice insurance (Viscusi et al., 1993; Viscusi & Born, 2005). Though later studies considered automobile insurance (Born, 2017; Heaton, 2017) or took a broader perspective (Launie et al., 1997; Schmit et al., 1997; Lee et al., 1994), the research related to medical malpractice has been the most extensive, largely due
to the repeated crises that have occurred within this industry since the 1970s. These studies primarily consider the impact of reform on tort filings and insurer measures, such as incurred losses and premiums.

As noted by Deng and Zanjani (2018), while states began passing tort reform measures during the 1970s, most activity occurred in the 1980s. Academic studies have consistently considered the impact of caps on non-economic damages, caps on punitive damages, limits of defendants’ financial responsibility to their share of losses (joint and several liability), and limits on evidence of other sources of recovery (collateral source rule) in examining the impact of tort reform; although, others have also included limits on attorney contingency fees and penalties for frivolous lawsuits and/or defenses. Despite the reform passed in some states, there has been continued growth in nuclear awards, particularly in states such as California, Florida, and Texas, as shown in Figure 3. The number of cases in these states account for more than half of the verdicts in excess of $100 million occurring between 2017 and 2021 and 75% of total verdicts in 2021, suggesting that this issue may be of greater concern in these states.

Figure 3: Distribution of Nuclear Verdicts

While nuclear verdicts can include large compensatory damage awards, they typically involve large punitive damage awards. Punitive damages are designed to hold the negligent party responsible and deter such behavior by others, but because these awards vary significantly from case to case and are considered by some to

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3. The concern with large dollar awards in medical malpractice cases was the potential impact of the availability and affordability of insurance coverage on the accessibility of specific medical services, particularly specialty services and/or high-risk medical services.

4. These three states are also the only states with multiple verdicts of $100 million or more in 2021.
be unpredictable, they may not have the intended effect of encouraging safety and mitigation strategies, and they could have an adverse impact. For example, in one of the industries most recently affected by nuclear verdicts, the trucking industry, “large verdicts typically reduce motor carriers’ access to capital otherwise used to invest in safety technologies” by increasing the cost of insurance, which limits “general driver training budgets” (American Transportation Research Institute, 2020). It has also been noted that some companies are reducing excess coverage to manage costs, as these coverages are experiencing rate increases of more than 75% (Brewer & Young, 2021). Other impacts of nuclear verdicts may include discouraging innovation by companies due to potential risks, larger settlement awards, increased insurance rates, changes to insurance programs, and insurance capacity issues (Viscusi, 2004; Willis Towers Watson, May 2020; Willis Towers Watson, November 2020; Willis Towers Watson, 2021). Additionally, cost and availability may result in a need to explore alternatives to commercial insurance products sold by insurers. Within the professional services industry, companies are turning to the use of captives and other alternative risk transfer techniques to provide excess coverage above what is available or affordable in the primary market (Wright, 2022).

Given the continued growth in the number and size of nuclear verdicts, the shift in the industries affected by nuclear verdicts, and the broadscale impact of nuclear verdicts on businesses and the insurance industry, a study of nuclear verdicts is warranted. This article adds to existing research in this area by bringing together insurance and legal literature related to tort reform and large-dollar awards to provide a comprehensive examination of nuclear verdicts. This includes a review of the growth of nuclear verdicts, a discussion of the details of some key cases that have resulted in large damage awards, and the identification of some reasons for these verdicts. Next, the effects of nuclear verdicts are explored. Finally, actions that are being taken to mitigate nuclear verdicts, including legal strategies and legislative activity, are discussed. This is an important issue, as these verdicts continue to increase in frequency and size and could have lasting impacts on the availability and affordability of insurance and, therefore, the profitability and viability of affected businesses and industries. Ultimately, this could lead to larger economic issues related to the accessibility and cost of goods and services for consumers and the growth of investments in affected businesses. As such, this should be of concern to insurers and consumers, as well as both legislators and state insurance regulators.

**Background of Nuclear Verdicts**

The contemporary phenomenon of nuclear verdicts has a predecessor in the U.S. Supreme Court case of *State Farm Mut. Auto. Ins. Co. v. Campbell* (2003). The underlying facts of the *State Farm Mut. Auto. Ins. Co.* case arose out of a 1981 automobile liability accident in Utah, in which an insurer allegedly failed to settle a third-party liability claim within the insured’s policy limits of $50,000. Ultimately, the claimants received a favorable verdict of $185,849 at trial, well above the $50,000 policy limits.

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5. It should be noted that some of the other key factors affecting insurance rates and capacity include COVID-19 and social inflation.
The insureds later filed a lawsuit against the insurer, alleging claims of bad faith, fraud, and intentional infliction of emotional distress. This lawsuit was bifurcated by the trial court, resulting in one trial on liability and one trial on damages. The first jury found that the insurer’s failure to settle the liability claim was unreasonable. A second jury, examining the issue of damages, rendered a verdict award of $2.6 million in compensatory damages and $145 million in punitive damages to the insured. Following the second jury verdict, the trial court then reduced the jury’s award to $1 million in compensatory damages and $25 million in punitive damages. Both parties in the case appealed, and the appeal reached the U.S. Supreme Court. In assessing whether a punitive damages award comports with the due process guarantees of the U.S. Constitution, the U.S. Supreme Court in *State Farm Mut. Auto. Ins. Co.* noted that awards of single-digit multipliers of punitive damages compared to compensatory damages were more likely to meet due process than cases outside of the single-digit multipliers.

Kanasky and Speckart (2020) have contended that the modern phenomenon of the nuclear verdict has an origin in the “runaway jury” trend of the 1990s. They remark that there was a need to quantify the basis of dollar awards for wrongful death cases. Thus, estimates would range widely depending upon the testimony of experts in cases. In some cases, juries would award the higher end of damages in wrongful death cases. However, it should be noted that punitive damage awards are not limited to jury trials. Eisenberg et al. (2002) examined punitive damages cases to determine whether there was a significant difference between the awards granted in jury-tried cases as opposed to judge-tried cases. The authors, analyzing one year of trials, found that judges and juries award punitive damages at approximately the same rate.

In recent years, nuclear verdicts have become more common in premises liability (Rabb, 2021), personal injury (Hyden, 2022), and commercial trucking cases (Moorcraft, 2022). In June 2020, the American Transportation Research Institute (ATRI) released a report, *Understanding the Impact of Nuclear Verdicts on the Trucking Industry*, which analyzed approximately 600 trucking litigation cases from 2006 to 2021 (American Transportation Research Institute, 2020). According to this report, the size of a verdict award in a trucking case rose by 51.7% each year. Furthermore, the report noted that 26 cases involved verdicts of $1 million or more in the first five years of the data; however, in the last five years of the data, there were nearly 300 cases that involved verdicts of $1 million or more.

**Recent Nuclear Verdicts**

There have been nuclear verdicts awarded in several cases spanning a variety of industries. The awards ultimately received by plaintiffs have varied based on the type of parties involved and applicable comparative negligence laws. This section discusses some recent cases and the final awards received by plaintiffs.

**Recent Personal Injury and Premises Liability Nuclear Verdicts**

As previously noted, personal injury and premises liability claims have not been immune from the nuclear verdict phenomenon. Two recent examples of nuclear verdicts both occurred in Florida. In *Rodgers v. City of Gainesville D/B/A Gainesville Regional Utilities*
(2021), a 20-year-old passenger in a truck was struck by a Gainesville Regional Utilities vehicle in Alachua County, Florida. The driver of the Gainesville Regional Utilities vehicle failed to observe a stop sign. As a result of the accident, the Plaintiff was left with paraplegia. The Plaintiff was allegedly not wearing a seat belt at the time of the accident, and the truck in which the passenger was seated was allegedly speeding (Crisco, 2021; Erickson, 2021; Swirko, 2021). The jury in the Rodgers case awarded $120 million, including $114 million in damages for pain and suffering. However, since the verdict was against a municipal subdivision, a sovereign immunity cap of $200,000 in damages applies, pursuant to the provisions of Fla. Rev. Stat. § 768.28 (Crisco, 2021).

In Garvin v. Dominion Energy South Carolina Inc. (2021), the Plaintiff was a municipal lineman who was trained by South Carolina Electric & Gas, a company purchased by Dominion Energy in 2019. On June 27, 2016, the Plaintiff was electrocuted by a 14,000-volt powerline. The electrocution resulted in the amputation of both of the Plaintiff's arms (Brown, 2021). The Plaintiff's attorney in the case argued that the company did not properly train the Plaintiff regarding the utilization of gloves, as well as protective sleeves covering the arms and shoulders. A South Carolina jury awarded the Plaintiff $63 million in damages, a figure reduced from $90 million since the jury found the Plaintiff also 30% at fault and South Carolina recognizes comparative fault principles (Brown, 2021).

Recent Nuclear Verdicts in Trucking Litigation

As noted earlier, the 2020 ATRI report indicated a substantial increase in the number of trucking litigation verdicts over $1 million in recent years (American Transportation Research Institute, 2020). One example is Hein v. Utility Trailer Manufacturing Co. (2019). On Nov. 24, 2015, a 16-year-old driver lost his life in an accident along I-40 in New Mexico. A semi-trailer that moved into the decedent’s lane trapped the decedent’s vehicle between the trailer and a concrete barrier. The decedent’s car was caught underneath the semi-trailer for nearly half a mile and caught on fire (Oswald, 2019).

The estate of the decedent settled with the company employing the driver of the semi-trailer and filed suit against the manufacturer of the semi-trailer. The estate argued that the semi-trailer manufacturer was also at fault for selling a “defective” product since the semi-trailer did not have side underguards (Oswald, 2019). A New Mexico jury awarded $42 million in damages, and they allocated 45% fault to the semi-trailer manufacturer and 55% liability to the company employing the semi-trailer driver. Thus, the manufacturer was liable for $18.9 million (Oswald, 2019).

In Ramsey v. Landstar Ranger Inc. et al. (2021) a 73-year-old woman was killed in an accident with a truck hauling a propeller for a U.S. Navy submarine that was escorted by a front vehicle and rear vehicle. The truck company settled for $50 million, and the employer of the front escort driver settled for $1 million (Gray et al., 2021). During the trial that proceeded against the employer of the rear escort driver, the driver of the front escort vehicle admitted that she drove “recklessly.” A Texas jury awarded $480 million in compensatory damages and $250 million in punitive damages to the family of the decedent (Gray et al., 2021).

6. This claim was not a workers’ compensation claim, as the Plaintiff worked for a municipality, and the tort claim was against the entity that trained him—South Carolina Electric & Gas, now Dominion Energy.
One of the largest nuclear verdicts, more than $1 billion, was awarded in *Dzion v. AJD Business Services & Kahkashan Carrier* (2021). The case arose out of a Sept. 4, 2017, incident near Yulee, FL, that resulted in the loss of the life of an 18-year-old college student. A truck driver who did not have a commercial driver’s license flipped his truck on I-95 while driving distractedly on his cell phone. This incident caused traffic to stall. The decedent’s vehicle was struck by another truck that was traveling on cruise control on the highway (Lewin, 2021). In August 2021, a Nassau County, FL, jury awarded $86 million in compensatory damages against the company of the vehicle that struck the decedent’s car. The jury also awarded $16 million in emotional distress damages and $900 million in punitive damages against the company employing the driver that caused the stalled traffic (Lewin, 2021).

**Reasons for Nuclear Verdicts**

A multitude of reasons have converged as to why nuclear verdicts are becoming more common and prominent. In some instances, the very nature of the facts involved in the case—i.e., age of the plaintiff, income of the plaintiff, and the extent of damages—can render a verdict more likely to be nuclear. Other reasons include the venue of where cases are being heard and the plaintiff’s attorney’s utilization of “reptile theory” tactics at trial.7

**The Nature of the Facts of the Case**

In a personal injury case, a plaintiff may recover compensatory damages. Economic compensatory damages, those damages that can be quantified, include property damage; current lost wages; future lost wages; and past, present, and future medical expenses. Non-economic compensatory damages, those that are nonmonetary, include physical or emotional pain and suffering, loss of consortium, and loss of companionship (Cross & Miller, 2021; American College of Surgeons, 2022). In addition, in some cases, a plaintiff may recover punitive damages. Punitive damages are generally recoverable in cases where a defendant engaged in willful and wanton misconduct (Carbone III, 2014).

Consider this hypothetical scenario that could result in a nuclear verdict. Assume that a 25-year-old woman is seriously injured in a terrible accident involving a commercial truck. Assume further that the commercial trucking company is at fault in the incident, and the woman was working as a nurse making approximately $100,000 per year. For compensatory damages, assume that the injured party’s car was completely totaled in the incident, worth approximately $40,000. In addition to the property damage, assume that the woman incurred serious injuries, with medical bills of approximately $500,000, which include bills for the ambulance, hospital stay, necessary surgeries as a direct and proximate result of the incident, and therapy costs.

Also assume arguendo that the woman is unable to return to work as a nurse because of the incident. With the nurse’s annual salary of approximately $100,000 per year, and 40 years remaining until the nurse reaches the age of 65, there is approximately $4 million in damages on a future wage loss claim. Now, a defendant

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7. “Reptile theory” is the idea that the plaintiff’s attorneys will focus on the actions of the defendant and seek to appeal to the jury’s sense of safety. An in-depth discussion of this theory is provided later in the paper.
may proffer evidence to mitigate the wage loss claim with testimony of a vocational rehabilitation expert, who may be able to counteract a plaintiff’s evidence of wage loss with testimony establishing that the plaintiff may be employable in other occupations with their education, skills, and experience (Occupational Assessment Services Inc., 2020).

With just the property damage, medical bills, and wage loss claims in this hypothetical case alone, the damages would be more than $4.5 million. This does not include any claims for pain and suffering, which a jury may or may not grant. If the pain and suffering award doubles the compensatory damages award, at $9 million, the hypothetical verdict would be more than $13 million. Note that this scenario does not include any mention of punitive damages.

As demonstrated in this scenario, one of the reasons for large verdicts may relate to the particular facts of the case. In cases involving a plaintiff that is younger, has a higher income, and/or sustains significant medical bills, the likelihood of a nuclear verdict would be higher given the nature of potential damages recoverable.

Another possible reason for the presence of nuclear verdicts is the occurrence of multiple similar losses. For example, in trucking litigation, it is the continued occurrence of “underride” accidents. “Underride” accidents occur when a vehicle collides with a tractor-trailer and becomes embedded under the tractor-trailer. Approximately 500 to 600 individuals in the U.S. die each year in these accidents (Charles, 2022). While the National Highway Traffic Safety Administration (NHTSA) requires tractor-trailers to have rear guards on trailers—Mansfield bars—side underride guards are not mandated (McHugh, 2017).

It is noteworthy that in the Hein case, a case in which a nuclear verdict was awarded, the Plaintiff alleged that the trailer manufacturer was liable for selling a “defective” trailer since it did not include side underride guards (Oswald, 2019). The Hein case illustrates that plaintiffs may very well utilize a trailer’s lack of side underride guards as an argument to hold a trailer manufacturer liable for an incident.

**Jurisdiction of State versus Federal Court**

Another factor that can affect the size of the verdict and the possibility of a nuclear verdict is whether a case will proceed to trial in state court or federal court. With insurance disputes, it is generally understood that federal court is a more favorable jurisdiction to an insurer than state court (Toutant, 2021). This is not surprising, as juries are selected from a much broader range of individuals in federal court as opposed to state court (Kennerly, 2010; French, 2020). State court judges, as opposed to federal court judges, can sometimes be elected from the same cities and towns in which the plaintiffs reside (French, 2020). In addition, cases in federal court may be more likely to be dismissed at the motion to dismiss stage than in state court (Kennerly, 2010; French, 2020). Research has indicated that insurance coverage cases are much more likely to be resolved prior to trial in federal court as opposed to state court (Watkins, 2015).

So, what determines if a case is heard in state court or federal court? In general, a personal injury lawsuit is often filed within the state where the injury occurs (Wilson, 2017). However, under 28 U.S.C. § 1332 and diversity jurisdiction, a federal court can hear a case originally filed in state court if there is at least $75,000 in controversy in
the case and there are diverse parties; i.e., plaintiffs and defendants from different states. If a case is originally filed in state court and the elements of diversity jurisdiction are present, pursuant to 28 U.S.C. § 1441, a defendant can move the case from state court to federal court. It should be noted that several of the cases with nuclear verdicts mentioned earlier—the Rodgers, Garvin, Ramsey, and Dzion cases—all were cases where the jury delivered a verdict in state court.

**Plaintiff Utilization of “Reptile Theory” or “Reptile Tactics”**

Several legal commentators have also cited plaintiffs’ counsel utilization of the “reptile theory” or “reptile tactics” as a rationale for the rise in nuclear verdicts (Herbers & Fears, 2021; Katz et al., 2021; Marinakis, 2022). The “reptile theory” has its foundation with neuroscience research in the 1960s, particularly that of Paul MacLean, which focused on the “reptilian” part of the human brain (Sirico Jr., 2017). This theory posits that part of the human brain has its evolutionary origins with reptiles, and this part of the brain focuses on the protection of the individual, family, and community (Sirico Jr., 2017). David Ball and Don Keenan co-authored a book, entitled “Reptile: the 2009 Manual of the Plaintiff’s Revolution,” that extended this theory to the courtroom. Under the reptile theory, a plaintiff’s attorneys will focus on the actions of the defendant and seek to appeal to the jury’s sense of safety (The Reptile Theory, 2020). The attorney will start with an emphasis on safety rules and the violation of safety rules, and then argue that the violation of those rules placed the plaintiff in great danger (The Reptile Theory, 2020).

The “reptile theory” and “reptile tactics” can have the effect of confusing the jury to the benefit of the plaintiff’s attorneys (McCubbin, 2020). With the focus on safety under this theory, jurors can become confused with the proper legal standard to apply; i.e., instead of applying a correct legal standard based on statutory or common law duties during jury deliberation, an improper “safest possible” standard could potentially be applied (McCubbin, 2020; Voss, 2022).

**Other Reasons: Stealth Jurors, Tactics at Trial, and Egregious Conduct on the Part of Defendants**

Kanasky and Speckart (2020) have cited several other reasons that might account for an increase in nuclear verdicts. One is the phenomenon of the “stealth juror,” where a juror may be skilled in concealing biases against certain defendants and is then motivated by sympathy at trial to award a high amount of damages in a case.

In some cases, a nuclear verdict may be due to the tactics utilized by counsel at trial. Part of a defense attorney’s strategy at trial is often preserving a record on appeal, as objections not made during a trial phase can be waived on appeal (Davis, 2007). Kanasky and Speckart (2020) argue that the emphasis on preserving the appellate record could come with a tradeoff in altering tactics during the trial, with the defense expending less energy trying to “win” the jury. Thus, a nuclear verdict may be more likely to occur.

Finally, Kanasky and Speckart (2020) also note that in some cases, defendants may engage in egregious conduct that causes the jury to award more in damages. Indeed, in several states, defendants may be liable for punitive damages awards in cases of
willful and wanton misconduct (Carbone III, 2014). Kanasky and Speckart (2020) cite cases in which the conduct of a defendant may be “inflammatory.” Thus, juries may wish to “send a message” to that defendant.

The Impact of Nuclear Verdicts

As noted earlier, nuclear verdicts can have several adverse effects. First, these verdicts can directly affect the cost and availability of insurance. Specific to the commercial trucking industry, one of the industries more recently affected by nuclear verdicts, annual insurance payments increased by 22.5% between 2019 and 2020 (American Transportation Research Institute, 2021). Survey results of insurance industry professionals administered by the ATRI indicate that rate increases are across the board, regardless of the safety ratings of the fleets. The fact that insurers and reinsurers “have had to increase recoverables and reserves, as well as … (are experiencing greater) labor costs associated with research, underwriting and risk management” because of nuclear verdicts, these awards are also affecting rates (American Transportation Research Institute, 2020). Additionally, a Swiss Re Institute report noted a significant increase in the cost of liability insurance in 2020, with some lines, such as directors and officers as well as umbrella coverages, experiencing double-digit increases (Swiss Re Institute, 2021). A later report by Willis Towers Watson (2021) identified several factors that were continuing to drive increases in insurance rates, which included nuclear verdicts. It also indicated that the potential for nuclear verdicts was being factored into pricing.

While evidence related to the impact of the effect of tort reform on premiums is mixed, some studies have found that specific reform measures are negatively associated with insurance premiums. The results of Grace and Leverty (2013) may offer some insight into these mixed results. This study categorizes reform as either temporary (reform later determined to be unconstitutional) or permanent (reform that was either unchallenged or upheld). The results indicate that permanent limitations on non-economic damages are associated with lower insurance premiums. Additionally, a recent study of medical malpractice insurance in North Carolina finds that following the enactment of tort reform related to non-economic damage caps, the premiums for all three types of services examined decreased (Yu & Baker, 2022). There is also evidence that states that have taken action to manage nuclear verdicts by placing caps on non-economic damages have fewer insurers exiting the state (Lei & Browne, 2008). Greater competition within the state can lead to greater availability of coverage and more affordable pricing.

Through its impact on insurance, nuclear verdicts can also affect how companies operate. For example, the creation of new products can lead to growth and expansion for businesses. This could not only benefit companies but also generate job opportunities and provide goods and services wanted or needed by consumers. However, in the presence of high nuclear verdicts, companies may forgo product innovation due to the potential risks. These verdicts could also affect the cost of goods and services. Additionally, a recent report by Willis Towers Watson (2021) noted that nuclear verdicts can lead to excess out-of-pocket expenses for companies that can reduce funds available for other purposes, such as safety and/or other risk mitigation techniques,
or, in more severe cases, lead to bankruptcy. Nuclear verdicts have been specifically cited as the cause of bankruptcy for several small trucking companies (American Transportation Research Institute, 2020; Hawes, 2022).

Nuclear verdicts have also been cited as reasons for larger settlement awards. It is estimated that a large percentage of cases are settled before trial, and other cases are settled after the verdict is rendered but before damages are awarded. Called the “shadow effect,” it is possible that nuclear verdicts are used by plaintiffs in the negotiation of settlements; specifically, the fear of a nuclear verdict may lead potential defendants to agree to larger settlements. In a recent interview, an attorney indicated that if a claim involved a loss that had a high probability of resulting in a large verdict, “settlement (or another form of alternative dispute resolution) needs to be strongly considered” (Smith, 2021). While there is not much academic research in this area, Koenig (1998) reviews research on punitive damage awards that focus on four states considered judicial “hot spots”: Florida, California, Alabama, and Texas. The author finds that some of the studies in Alabama, California, and Texas did find evidence that large punitive damage awards affect settlements.

Finally, nuclear verdicts have led to reductions in insurance capacity and changes to insurance programs. For example, global casualty insurance capacity was $2.2 billion in 2018. By 2020, this had dropped to $1.4 billion. This decrease was related to the reductions in the availability of certain types of coverages within the U.S. “because of the volatile nature of the U.S. litigation environment” (Willis Towers Watson, November 2020). Insurers are also making changes to insurance programs, taking such actions as reducing the limits of liability for some coverages and increasing attachment points for excess insurance and/or reinsurance (Willis Towers Watson, November 2020; Wright, 2022).

Mitigation of Nuclear Verdicts

There are a variety of actions that can be taken by companies prior to a loss and attorneys during trials to reduce the likelihood of a nuclear verdict. For companies, this can include a focus on safety. For attorneys, this could include specific defense strategies and the use of appeals. Finally, state and federal actions can also be effective in mitigating nuclear verdicts. In the past two years, state legislators in Texas and Iowa have introduced proposals intended to reduce the nuclear verdict phenomena, and the continued occurrence of underride accidents in commercial trucking accidents has garnered congressional attention at the federal level. This section provides a discussion of some of these mitigation strategies.

The Use of Defense Strategies and the Appeal Process

One possible defense that companies may have in a liability case is that of comparative fault. With the comparative fault defense, the fault of the plaintiff is also assessed by the jury (Sobelsohn, 1985). Several jurisdictions utilize the “modified comparative fault” rule, in which a plaintiff is completely barred from recovery if they are 50% or more negligent (Sobelsohn, 1985). The plaintiff is able to recover if their negligence is below 50%, but their recovery would be reduced by the percentage of their own.
fault (Sobelsohn, 1985). An example of this in a nuclear verdict situation would be found in the Garvin case, in which the jury reduced the Plaintiff’s recovery by 30%.

Defense counsels have suggested several tactics that could reduce the effect of the “reptile theory,” including filing a motion in limine to limit the utilization of questions premised on the reptile theory that may inflame a jury (Katz et al., 2021). In addition, an attorney focusing on the complexity and nuance of a particular case may counteract the theory along with a focus on testimony that safety rules are not absolute and are based upon multiple factors (Marinakis, 2022). As it relates to the “stealth juror,” Kanasky and Speckart (2020) suggest that defense attorneys utilize a supplemental jury questionnaire during jury selection to seek to identify jurors who may be of the “stealth” variety.

In addition, as discussed in McAlister (2006), offers to confess judgment may help a defendant avoid a nuclear verdict by promoting the settlement of a case instead of proceeding to trial. In many states, a defendant can send an offer to confess to the plaintiff during the litigation. If the plaintiff fails to recover an amount at trial that exceeds the offer to confess, the plaintiff is then required to pay the defendant’s costs from the date of the offer until trial. Some states even allow for the recovery of attorney’s fees as well.

An appeal may also be an option for a defendant if a jury returns a nuclear verdict. However, the chance of successfully reversing a verdict in a civil case is less than 15% (United States Courts, 2016). In recent years, appeals have yielded mixed results for defendants. In Denton v. Universal Am-Can Ltd. (2019), the Illinois Court of Appeals upheld a verdict of compensatory damages of $19,155,900 and punitive damages of $35 million against a trucking company after a trucking accident. The driver of the trucking company involved in the case was convicted of nine traffic-related offenses within a period of seven years prior to applying for a job with the trucking company. Despite the driver being ineligible to work for the company under its safety standards, it was noted that the company hired the driver anyway. The Illinois Court of Appeals upheld the verdict and did not find the punitive damages award to be excessive.

However, an opposite result in an appeal occurred in Zander et al. v. Morsette (2021). The underlying facts of the Zander et al. case involved a motor vehicle accident in which the Plaintiffs were injured by a motorist driving on the wrong side of the highway in North Dakota. Two of the three motorists in the other vehicle were killed, and the other was seriously injured. The motorist at fault had a blood alcohol concentration of 0.295 at the time of the collision. The jury at trial awarded the plaintiffs $242 million in compensatory damages and $885 million in punitive damages, for a total verdict of more than $1 billion. On appeal, the North Dakota Supreme Court reversed the jury verdict in the Zander et al. case, as the defendant had admitted liability in the case; thus, intoxication was not relevant to the Plaintiff’s damages. In addition, the North Dakota Supreme Court in the Zander et al. case noted that the Plaintiffs did not produce evidence supporting a finding of actual malice on the part of the at-fault driver, which is necessary for a punitive damages claim in North Dakota. Thus, the North Dakota Supreme Court remanded the case for a new trial on compensatory damages.
**State and Federal Legislative Activity**

Deng and Zanjani (2018) find evidence of a connection between state tort reform and litigation activity in the state; i.e., states with greater liability losses, more lawyers, and more lawsuits initiated the adoption of tort reform faster than other states. There is also empirical evidence that some tort reform, particularly reform that limits damages, can lead to lower liability losses for insurers and lower costs of services for consumers (Viscusi & Born, 2005; Born et al., 2009; Born & Neale, 2014; Yu & Baker, 2022). Other studies find that tort reform reduces claims filed, reserve volatility, and the likelihood of a crisis in the state (Schmit et al., 1997; Born et al., 2019; Born et al., 2020). As a result, it is not surprising that, over the years, legislatures in all states have passed some bills related to tort reform that would limit award amounts, increase the standard of proof required to receive awards, and allow the use of bifurcated trials (Greene et al., 2001). Since the primary focus of this article is nuclear verdicts, we will focus our discussion primarily on laws that limit damages. A summary of the general provisions of the laws of these states is provided in the Appendix. In 17 states, punitive damages are limited to some dollar amount or a ratio of compensatory damages, whichever is greater.\(^8\) The most common dollar limit is $500,000; although, these limits are as low as $50,000 (in Indiana). The most common ratio used is 3:1; however, two states, Missouri and New Jersey, use a ratio of 5:1, with dollar limits of $500,000 and $350,000, respectively. Three states limit punitive awards based on the income or net worth of the defendant. For example, in Kansas, a plaintiff can recover the lesser of $5 million or the highest gross income earned by the defendant in the past five years. In Mississippi, the cap is scaled based on the defendant's net worth. For example, if the defendant's net worth is $50 million or less, the plaintiff can recover 2% of the defendant's net worth. Finally, in Montana, punitive damages are limited to the lesser of $10 million or 3% of the defendant's net worth.

A handful of states have narrow or very specific provisions. For instance, in Connecticut, punitive damages can only be awarded in cases involving product liability. In Oregon, plaintiffs cannot recover punitive damages from health care providers unless the provider acted with malice. In Rhode Island, punitive damages cannot be recovered in cases that involve wrongful death actions. Other states have exceptions to caps, or situations in which either a higher cap or no cap applies. Examples of such situations include cases involving wrongful death, product liability, bad faith, defamation, felonies, and class actions. Punitive damage caps also do not apply in some states when the defendant exhibits behavior or actions such as:

- Conduct motivated by financial gain/unreasonable financial gain.
- Intent to cause harm/engage in willful and wanton behavior/act intentionally and with malice.
- Actions/inactions related to alcohol or drugs.

While the focus of the above discussion relates to punitive damages, a handful of states also cap compensatory damages.\(^9\) This information is summarized in the last column of

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\(^8\) Oklahoma uses a dollar limit and a ratio of 1:1; however, damages are limited to the lesser of these two.

\(^9\) General information regarding limitations is discussed here. See table for details and/or conditions related to the limitations.
the table in the Appendix. As outlined in the table, Arkansas, Colorado, Hawaii, Idaho, Maine, Mississippi, Ohio, and Tennessee all limit non-economic damages. California, Florida, Indiana, Massachusetts, Michigan, Missouri, Montana, Nebraska, Nevada, New Jersey, New Mexico, North Carolina, North Dakota, South Carolina, South Dakota, Texas, Utah, Virginia, West Virginia, and Wisconsin all limit non-economic damages in medical malpractice cases. Finally, Maryland limits non-economic damages only in wrongful death cases.

It is interesting to note that of the three states accounting for most of the nuclear verdicts, California has no cap on punitive damages, while Florida has one of the larger caps. Texas has one of the lower caps, at $200,000 or greater than twice the economic damages. All states limit non-economic damages, but only for medical malpractice/health care liability claims. Table 2 summarizes the top 10 types of losses resulting in nuclear verdicts. Medical malpractice is ranked seventh on the list with a total of six verdicts. The top three causes are intellectual property infringement, breach of contract, and personal injury.\textsuperscript{10} This suggests that the type of action may be such that the awards are not subject to the limitations imposed by the state statutes.

\textbf{Table 2: Top 10 Types of Losses for Nuclear Verdicts}

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</thead>
<tbody>
<tr>
<td>Intellectual Property</td>
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<td>27</td>
</tr>
<tr>
<td>Infringement</td>
<td>3</td>
<td>2</td>
<td>1</td>
<td>4</td>
<td>5</td>
<td>6</td>
<td>6</td>
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<tr>
<td>Breach of Contract</td>
<td>2</td>
<td>1</td>
<td>4</td>
<td>2</td>
<td>3</td>
<td>4</td>
<td>3</td>
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<td>3</td>
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<tr>
<td>Personal Injury</td>
<td>3</td>
<td>6</td>
<td>5</td>
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<td>2</td>
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<td>18</td>
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<tr>
<td>Intellectual Property</td>
<td>8</td>
<td>3</td>
<td>6</td>
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<td>17</td>
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<tr>
<td>Car Accident</td>
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<td>2</td>
<td>4</td>
<td>4</td>
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<td></td>
<td>3</td>
<td>13</td>
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<td>Failure to Warn</td>
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<td>1</td>
<td>2</td>
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<td>7</td>
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<tr>
<td>Medical Malpractice</td>
<td>5</td>
<td>1</td>
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<tr>
<td>Breach of Fiduciary Duty</td>
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<td>1</td>
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<td>1</td>
<td>5</td>
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<tr>
<td>Business Liability</td>
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<td>1</td>
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<td></td>
<td>6</td>
</tr>
<tr>
<td>Wrongful Death</td>
<td>3</td>
<td>2</td>
<td></td>
<td></td>
<td></td>
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<td></td>
<td></td>
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<td>5</td>
</tr>
</tbody>
</table>

Source: Information obtained from \url{https://topverdict.com/}. Includes all verdicts of $100 million between 2012 and 2021. It should be noted in later years, multiple types are often listed for each case. Type used in summary information presented here is based on first type listed.

Examining these states in particular, Texas is the state that has the plurality of nuclear verdicts between 2017 and 2021, as shown in Figure 3. However, in a paradox, Texas also has a lower cap on punitive damages. For decades, until 1995, punitive damages were recoverable without any caps in Texas, and such damages were recoverable in cases as varied as those involving fraud, breach of fiduciary duty, and breach of contract cases involving a willful tort. In addition, punitive damages could be imposed in cases where a jury found gross negligence (Demarest, 1987).

\textsuperscript{10} It should be noted that in later years, multiple causes were listed for each case. A search of terms finds 27 instances of “truck accident.” These cases also commonly list other causes, including car accident, motor vehicle accident, and personal injury. Additionally, truck accident is never the first cause listed. Regardless, this provides some additional evidence that the trucking industry is being adversely affected by nuclear verdicts.
In 1995, Texas enacted tort reforms, which changed the landscape on the recovery of punitive damages in the state. First, the reforms implemented a cap on punitive damages; i.e., twice the amount of economic damages. In addition, the reforms eliminated gross negligence as a basis for recovery of punitive damages, instead allowing punitive damages in cases of fraud, malice, or a wrongful death resulting from a “willful act or omission” or “gross neglect” (Barrick, 1995). These reforms were further extended in 2003, and punitive damages awards in Texas now require unanimous juries (Miller, 2003).

In the past decade, there has been an increasing prevalence of larger verdicts against trucking companies in Texas (Zalud, 2021). Within the past two years, the Texas Legislature enacted H.B. 19, which allows bifurcated trials in cases involving commercial motor vehicles. In the first trial, liability and compensatory damages are decided; in the second trial, punitive damages are decided. The law became effective on Sept. 1, 2021, so it may be some time before we know its impact, but proponents expect that it will diminish the impact of the “reptile theory” tactics.

Limitations on damages is an area in which reform is ongoing. It is likely that states that do not currently have any restrictions may propose bills similar to the existing laws in the states discussed in this section if nuclear verdicts increase in their state. The report completed by the ATRI (2020), finds that in California, Georgia, Illinois, Kansas, Missouri, Nebraska, New York, North Carolina, Oregon, Pennsylvania, Virginia, and Wyoming, more than 90% of the verdicts were in favor of the plaintiffs. This may be evidence that some jurisdictions are more favorable to plaintiffs than others, and limitations on damage awards in these states would have a more significant impact on the number of nuclear verdicts than similar legislation in other states (Hess et al., 2012; Evans & Leslie, 2021). Though not on the list of top states affected by nuclear verdicts, limitations on damages awards in trucking cases may soon be implemented in Iowa. There is a bill before the Iowa Legislature, S.F. 228, which would place a cap of $2 million on the recovery of pain and suffering (non-economic) damages in commercial vehicle accident cases. In addition, trucking companies could not be sued for the negligent hiring, training, or supervision of a driver involved in an accident. It has passed through the Iowa Senate (Gruber-Miller, 2023). Interestingly, not discussed in any recent legislation throughout the country is the imposition of a unanimous jury requirement for the imposition of large damage awards over a certain number, similar to what Texas requires for punitive damages awards.

There is a variety of research related to the impact of limitations on damages. Studies have generally found that limitations on damages are associated with fewer claims filings and lower insurer-incurred losses (Viscusi & Born, 2005; Schmit et al., 1997; Born et al., 2009). Focusing specifically on medical malpractice insurers, Born and Neale (2014) explore the size of the cap by placing states into categories based on the limit: 1) $250,000 cap on non-economic damages; 2) $251,000 to $500,000 cap on non-economic or total damages; 3) $501,000 to $1,00,000 cap on non-economic or total damages; 4) other damage cap reform; and 5) no cap on non-economic damages. The study finds that only the lowest cap level affects insurer-incurred losses and loss ratios. Collectively, the results of these studies suggest that caps on punitive damages could reduce compensatory damages and, therefore, the total damages
awarded. However, the effectiveness of this tort reform measure may depend on the specific cap selected. It should be noted that studies have also shown that in the absence of the ability to provide punitive damage awards, juries increase the amount of compensatory damages (Robbennolt & Studebaker, 1999; Anderson & MacCoun, 1999; Greene et al., 2001). If this is the case, then limiting punitive damages may just lead to juries shifting dollars that would have been awarded in punitive damages to the category of compensatory damages.\footnote{Some studies also control for the “egregiousness” of the defendant’s actions and find that the actions do not affect the level of compensatory damages when punitive damages can be awarded.}

While placing limitations on punitive damage awards may have some impact on the number of nuclear verdicts, this alone may not be an effective tool. Another option adopted by several states is to increase the standard of proof required to receive punitive damages. In almost all these states, while a “preponderance of evidence” is required to receive compensatory damages, which is an easier standard to meet, to receive punitive damages, plaintiffs must meet a higher burden of “clear and convincing evidence” (Hurd & Zollers, 1994). However, there can be concern as to whether jurors understand the differences in the standards. Additionally, a study finds that the standard of proof “had relatively little impact” on the decision of the mock jurors to award punitive damages (Woody & Greene, 2012).

As described in the discussion of State Farm Mut. Auto. Ins. Co., bifurcated trials are trials that separate the liability decision and the decision on the amount of damages to award; i.e., the compensatory and punitive damages decisions. While there can be several reasons for doing so, as it relates to punitive damages, the purpose would be to prevent prejudicing the jury or having them influenced by the wealth of the plaintiff. This distinction is important because while compensatory damages should factor in the wealth of the plaintiff as it considers factors such as lost wages and loss of earning potential, punitive damages are intended to serve the purpose of holding the negligent party responsible and deterring others from engaging in similar behavior. As such, the punitive award is related more to the actions of the defendant than the financial position of the plaintiff.

Empirical evidence suggests that there are benefits to bifurcation. Greene et al. (2000) find that while evidence related to punitive damages did not affect the mock jurors’ decisions related to compensatory damages, there did appear to be some correlation between the defendants’ wealth and jurors’ decisions related to punitive damages. There are few states that allow or require bifurcated trials, and the bifurcation is related to specific instances. For example, for medical malpractice cases, Missouri requires the use of bifurcated trials when punitive damages are involved, and Arkansas, New Jersey, and Ohio allow bifurcated trials if requested. Finally, in states such as Connecticut, Florida, and New York, the court or judge can order bifurcation. Also, as discussed earlier, Texas now allows for bifurcated trials in cases involving commercial motor vehicles.

Finally, studies have also explored the impact of a variety of other reform measures, including joint and several liability reforms, collateral source rule reforms, attorney contingency fees, and penalties for frivolous lawsuits and/or defenses. Viscusi et al. (1993) find that joint and several liability is associated with lower premiums; although,
Schmit et al. (1997) and Born et al. (2009) find that this reform measure is positively associated with claims filings and reported losses. Lee et al. (1994) find that the impact of this reform on claims filings varied depending on the extent of the reform, with this reform having no impact in states that completely abolished joint and several liability in comparison to those that modified it. Older studies considering the collateral source rule generally found that reform in this area has little to no impact on insurers. More recent studies, including Grace and Leverty (2013), Born and Neale (2014), and Heaton (2017) generally find some evidence that collateral source rule reform is associated with lower losses and premiums. Additionally, Schmit et al. (1997) find that reform related to frivolous lawsuits and/or defenses is negatively associated with tort filings, while Born (2017) finds that the impact of this type of reform differs when considering automobile coverage type. The lack of consistent findings on the effectiveness of these provisions may be due to variations in the specific types of businesses examined, the time period, and how the reform is measured. As such, additional empirical research related to these provisions may be warranted.

At the federal level, the recent focus has been on specific areas of growing concern, such as the trucking industry. For example, the continued incidence of underride accidents has garnered congressional attention. U.S. Sen. Marco Rubio (R-FL), U.S. Sen. Kirsten Gillibrand (D-NY), and U.S. Sen. Richard Burr (R-NC) re-introduced the Stop Underrides Act (S. 1605) in the U.S. Senate during the 117th Congress (Rubio, 2021). The Stop Underrides Act would require trailers or semi-trailers to install rear, side, and front underride guards if the trailer or semi-trailer’s gross vehicle weight rating is 10,000 pounds or more (Rubio, 2021). Companion legislation was introduced in the U.S. House of Representatives (H.R. 1622) by U.S. Rep. Steve Cohen (D-TN) and U.S. Rep. Mark DeSaulnier (D-CA) (Cohen, 2021). While this does not limit damages, to the extent that this increased safety requirement reduces the number of underride accidents, it may also reduce the number of nuclear verdicts in trucking-related cases.

**Conclusion**

Since the 1980s, the number and size of nuclear verdicts have continued to rise. Prior to this time, awards in excess of $1 million were rare. Today, multi-million-dollar awards are more common, with some awards reaching the billions. While there can be rational reasons for nuclear verdicts, such as the willful and wanton misconduct of a defendant and/or the severity of the injuries sustained by a plaintiff, some of these verdicts may be due to factors such as the trial venue and the tactics used by plaintiff attorneys.

Attorneys can combat these verdicts through tactics used at trial and the use of the appeals process. However, given the scope of this issue, state and federal government intervention may be needed. Some states have already taken actions, which have included limiting damage awards, increasing the standard of proof required to receive

12. It should be noted that some existing federal laws already place some restrictions on punitive damage awards in particular cases. For example, Title VII of the Civil Rights Act requires specific conditions to be met for a plaintiff to receive a punitive damage award, and the dollar amount is limited depending on the size of the employer. Another example of a federal statute that bars recovery of punitive damages entirely is the Death on the High Seas Act (DOHSA), 46 U.S.C. § 30502. The DOHSA is a federal statute that allows for civil actions in cases involving the death of an individual due to the wrongful act, neglect, or default of a vessel while on the high seas.
awards, and allowing the use of bifurcated trials. At the federal level, a current bill would require trailers or semi-trailers of a certain size to install rear, side, and front guards to reduce the number of underride accidents, which is one of the causes of nuclear verdicts within the trucking industry. Some of this legislation is new, and other bills have not yet become law, so it may be a few years before the effectiveness of these legislative tactics is evident.

Nuclear verdicts can have several adverse effects on businesses, both directly and indirectly. In a recent report, the NAIC/Center for Insurance Policy and Research (CIPR) Research Library (Center for Insurance Policy and Research, 2023) cites nuclear verdicts as one of the drivers of social inflation, noting that nuclear verdicts have grown from being primarily related to medical malpractice claims to other liability insurance, including commercial auto, private passenger auto (PPA), directors and officers, and errors and omission. The report further states that social inflation, or larger claims costs and loss ratios, can ultimately lead to “insurers raising the costs of premiums to the point where insurance may become unaffordable for businesses or consumers” (Center for Insurance Policy and Research, 2023). Additionally, companies in a variety of industries may be forced to forgo growth opportunities or safety mitigation efforts due to potential risks and greater out-of-pocket insurance and claims expenses; or in extreme cases, nuclear verdicts may lead to bankruptcy. Finally, these verdicts have affected the cost and availability of insurance on a global basis. Given the widespread potential impact on businesses and consumers, understanding the cause of nuclear verdicts, monitoring the trends in nuclear verdicts in terms of affected lines of insurance, and regularly examining the effectiveness of existing legislation will be key in developing strategies to mitigate the growth in nuclear verdicts.
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Ramsey v. Landstar Ranger Inc. et al., (76th/276th District Court of Texas, November 2021).


Rodgers v. City of Gainesville D/B/A Gainesville Regional Utilities, Case No. 2016-CA-000659 (Fla. 8th Cir. May 2021).


## Appendix

### Table: Damage Caps by State

<table>
<thead>
<tr>
<th>State</th>
<th>Statute</th>
<th>Punitive Damage Cap</th>
<th>Exceptions</th>
<th>Non-Economic Damage Cap</th>
</tr>
</thead>
<tbody>
<tr>
<td>Alabama</td>
<td>Ala. Code § 6-11-21</td>
<td>Greater of 3:1 or $500,000</td>
<td>Does not apply to wrongful death actions</td>
<td>None</td>
</tr>
<tr>
<td>Alaska</td>
<td>Alaska Stat. Ann. § 9.17.010 and Alaska Stat. Ann. § 9.17.020</td>
<td>Greater of 3:1 or $500,000</td>
<td>If defendant's conduct was motivated by financial gain, then the punitive damages cap does not exceed the greatest of: 1) four times the amount of compensatory damages; 2) four times the amount of aggregate amount of financial gain the defendant received as a result of the defendant’s misconduct; or 3) $7,000,000; $400,000 or the person’s life expectancy in years multiplied by $8,000, whichever is greater. In cases involving severe permanent physical impairment or severe disfigurement, the cap is $1,000,000 or the person’s life expectancy in years multiplied by $25,000, whichever is greater.</td>
<td>$400,000 or the person’s life expectancy in years multiplied by $8,000, whichever is greater. In cases involving severe permanent physical impairment or severe disfigurement, the cap is $1,000,000 or the person’s life expectancy in years multiplied by $25,000, whichever is greater.</td>
</tr>
<tr>
<td>Arizona</td>
<td>None</td>
<td>None</td>
<td>There are no punitive damages caps in Arizona; however, per Arizona Rev. Stat. § 12-820.04 neither public employees acting within the scope of employment nor public entities can be liable for punitive damages.</td>
<td>None</td>
</tr>
<tr>
<td>Arkansas</td>
<td>Caps were found in Ark. Code Ann. § 16-55-208(a) (1)-(2) - found unconstitutional</td>
<td>The punitive damages cap in Arkansas was held unconstitutional in Bayer CropScience LP v. Schafer, 385 S.W. 3d 822 (Ark. 2011)</td>
<td>N/A</td>
<td>None</td>
</tr>
<tr>
<td>California</td>
<td>None</td>
<td>None</td>
<td>N/A</td>
<td>None; however, per Cal. Civ. Code § 3333.2 non-economic damages in medical malpractice cases are capped at $250,000.</td>
</tr>
<tr>
<td>State</td>
<td>Statute</td>
<td>Punitive Damage Cap</td>
<td>Exceptions</td>
<td>Non-Economic Damage Cap</td>
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<tr>
<td>Colorado</td>
<td>Colo. Rev. Stat. Ann. § 13-21-102</td>
<td>1:1</td>
<td>Can be increased to up to three times actual damages in cases involving willful and wanton behavior.</td>
<td>The cap on non-economic damages was originally set at $250,000 and $500,000 in cases involving clear and convincing justification for the higher cap. The caps have been adjusted every two years for inflation.</td>
</tr>
<tr>
<td>Delaware</td>
<td>None</td>
<td>None</td>
<td>N/A</td>
<td>None</td>
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<tr>
<td>District of Columbia</td>
<td>None</td>
<td>None</td>
<td>N/A</td>
<td>None</td>
</tr>
<tr>
<td>Florida</td>
<td>Fla. Stat. Ann. § 768.73</td>
<td>3:1 or $500,000, whichever is greater.</td>
<td>If the wrongful conduct was motivated by unreasonable financial gain, the cap is the greater of four times the amount of compensatory damages or $2 million. If the defendant had the specific intent to harm the claimant, then no punitive damages cap applies.</td>
<td>Per Florida Stat. Ann. § 766.118, Florida has a cap of $500,000 for non-economic damages for medical practitioners in medical malpractice actions. If negligence results in a permanent vegetative state of the claimant or death, the cap is $1 million.</td>
</tr>
<tr>
<td>Georgia</td>
<td>Ga. Code Ann. § 51-12-5.1(g)</td>
<td>$250,000</td>
<td>There are no caps in cases involving product liability, cases where there is specific intent to cause harm, or in cases involving actions or inactions due to the influence of alcohol or drugs.</td>
<td>In the case of Atlanta Oculoplastic Surgery P.C. v. Nestlehutt, 691 S.E.2d 218 (Ga. 2010), the Georgia Supreme Court ruled that caps on non-economic damages in medical malpractice actions are unconstitutional.</td>
</tr>
<tr>
<td>Hawaii</td>
<td>None</td>
<td>None</td>
<td>N/A</td>
<td>Per Haw. Rev. Stat. § 663-8.7, damages recoverable for pain and suffering are limited to $375,000.</td>
</tr>
<tr>
<td>State</td>
<td>Statute</td>
<td>Punitive Damage Cap</td>
<td>Exceptions</td>
<td>Non-Economic Damage Cap</td>
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</tr>
<tr>
<td>Idaho</td>
<td>Idaho Code Ann. § 6-1604</td>
<td>Greater of 3:1 or $250,000</td>
<td>N/A</td>
<td>Per Idaho Code Ann. § 6-1603, non-economic damages were capped at $250,000 in 2004; since that year, the cap increases or decreases pursuant to the amount of increase or decrease by which the Idaho Industrial Commission adjusts the annual average wage.</td>
</tr>
<tr>
<td>Illinois</td>
<td>Ill. Comp. Stat. Ann. § 5/2-2107</td>
<td>Illinois does not have a cap on punitive damages</td>
<td>N/A</td>
<td>In Lebron v. Gottlieb Memorial Hospital, 930 N.E.2d 895 (Ill. 2010), the Supreme Court of Illinois ruled that non-economic damages caps in medical malpractice actions are unconstitutional.</td>
</tr>
<tr>
<td>Indiana</td>
<td>Ind. Code Ann. § 34-51-3-4</td>
<td>Greater of 3:1 or $50,000</td>
<td>Per Durham v. U-Haul International, 745 N.E.2d 755 (Ind. 2001), punitive damages are not recoverable in wrongful death actions.</td>
<td>In medical malpractice actions, per Ind. Code Ann. § 34-14-18-3, the total amount recoverable for a claimant in a medical malpractice action is $1,800,000 for an act of malpractice that occurs after July 1, 2019.</td>
</tr>
<tr>
<td>Iowa</td>
<td>Iowa Code Ann. § 668A.1</td>
<td>None</td>
<td>N/A</td>
<td>None</td>
</tr>
<tr>
<td>Kansas</td>
<td>Kan. Stat. Ann § 60-3701(e)</td>
<td>Lesser of $5 million or defendant's highest gross income over the last five years</td>
<td>If a defendant is expected to make a profit above the cap, then 1.5 times defendant's expected profit</td>
<td>In 2019, the Supreme Court of Kansas in Hilburn v. Enerpipe Ltd., 442 P.3d 509 (Kan. 2019) held that non-economic damages caps in personal injury actions are unconstitutional.</td>
</tr>
<tr>
<td>Kentucky</td>
<td>Ky. Rev. Stat. Ann. § 411.186</td>
<td>None</td>
<td>N/A</td>
<td>None</td>
</tr>
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<tr>
<td>Louisiana</td>
<td>La. Civ. Code Ann. Art. 2315</td>
<td>Punitive damages are generally not recoverable in Louisiana.</td>
<td>There are a few statutory exceptions to the recovery of punitive damages, including cases involving intoxicated defendants and hazing, for example.</td>
<td>Per La. Rev. Stat. § 40:1231.2(B)(1), there is a $500,000 cap of damages in medical malpractice actions.</td>
</tr>
<tr>
<td>Maine</td>
<td>18-C Me. Rev. Stat. Ann. § 2-807(2)</td>
<td>$250,000</td>
<td>N/A</td>
<td>$750,000</td>
</tr>
<tr>
<td>Maryland</td>
<td>None</td>
<td>None</td>
<td>N/A</td>
<td>Per Md. Code § 3-2A-09(b), the cap of non-economic damages on wrongful death claims is $905,000. For wrongful death claims involving two or more wrongful death beneficiaries, it is $1,380,000.</td>
</tr>
<tr>
<td>Massachusetts</td>
<td>Mass. Gen. Laws Ann. 229 § 2 (wrongful death cases)</td>
<td>In wrongful death cases, an award of punitive damages of not less than $5,000 can be imposed if the decedent's death was caused by the malicious, willful, wanton, or reckless conduct of the defendant.</td>
<td>N/A</td>
<td>Per Mass. Gen. Laws Ann. 231 § 60H, there is a non-economic damages cap of $500,000 in medical malpractice cases. However, the cap does not apply in cases involving a substantial or permanent loss or impairment of a bodily function or substantial disfigurement, or other cases in which a cap would deprive a plaintiff of just compensation for injuries.</td>
</tr>
<tr>
<td>Michigan</td>
<td>None</td>
<td>Punitive damages are generally not recoverable in Michigan.</td>
<td>N/A</td>
<td>Per Mich. Comp. Laws Ann. § 600.1483, the non-economic damages cap for medical malpractice actions is $497,000, and in cases where the plaintiff is hemiplegic, paraplegic or quadriplegic, the cap is $887,500.</td>
</tr>
<tr>
<td>Minnesota</td>
<td>None</td>
<td>None</td>
<td>N/A</td>
<td>None</td>
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<tr>
<td>Mississippi</td>
<td>Miss. Code Ann. § 11-1-65(3(a)</td>
<td>The cap on punitive damages depends upon the defendant’s net worth and follows a scale. For any defendant worth $50 million or less, then the cap is 2% of the defendant’s net worth.</td>
<td>N/A</td>
<td>Per Miss. Code Ann. § 11-1-60(2) (a) and (b), there is a general cap of $1,000,000 for non-economic damages. In medical malpractice actions, there is a cap of $500,000.</td>
</tr>
<tr>
<td>Missouri</td>
<td>Mo. Rev. Stat. § 510.265</td>
<td>Greater of 5:1 or $500,000.</td>
<td>N/A</td>
<td>Per Mo. Rev. Stat. § 538.210(2), there is a cap of $400,000 in medical malpractice cases and $700,000 in medical malpractice cases involving a catastrophic personal injury.</td>
</tr>
<tr>
<td>Montana</td>
<td>Mont. Code Ann. § 27-1-220(3)</td>
<td>Cap is the lesser of $10 million or 3% of a defendant's net worth.</td>
<td>There is no cap of punitive damages in class action cases.</td>
<td>Per Mont. Code Ann. § 25-9-411(1) (a), there is a $250,000 cap of non-economic damages in medical malpractice actions.</td>
</tr>
<tr>
<td>Nebraska</td>
<td>None</td>
<td>None</td>
<td>N/A</td>
<td>Per Neb. Rev. Stat. Ann. § 44-2825(1), there is a $2,250,000 non-economic damages cap in medical malpractice actions.</td>
</tr>
<tr>
<td>Nevada</td>
<td>Nev. Rev. Stat. Ann. §42.005(1)</td>
<td>3:1 if damages are in excess of $100,000; $300,000 if the amount of compensatory damages is less than $100,000.</td>
<td>There are exceptions for several actions, including that of bad faith; defamation; and the manufacturer, distributor, or seller of a defective product, for example.</td>
<td>Per Nev. Rev. Stat. Ann. § 41A.035, there is a cap of $350,000 of non-economic damages in medical malpractice actions.</td>
</tr>
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<tr>
<td>New Mexico</td>
<td>N.M. Stat. Ann. § 41-5-6(A), (B)</td>
<td>Punitive damages are not capped in New Mexico.</td>
<td>N/A</td>
<td>There is a non-economic damages cap of $600,000 for medical malpractice claims if the injury or death occurs before Jan. 1, 2022; after this date, the cap is $750,000; and after Jan. 1, 2023, the cap is adjusted annually by the Consumer Price Index.</td>
</tr>
<tr>
<td>New York</td>
<td>None</td>
<td>None</td>
<td>N/A</td>
<td>None</td>
</tr>
<tr>
<td>North Carolina</td>
<td>N.C. Gen. Stat. Ann. § 1D-25(b)</td>
<td>Greater of 3:1 or $250,000</td>
<td>N/A</td>
<td>Per N.C. Gen. Stat. Ann. § 90-21.19(a), prior to 2014, the non-economic damages cap in medical malpractice actions was $500,000. Every third year, starting in 2014, the cap is adjusted according to the Consumer Price Index.</td>
</tr>
<tr>
<td>North Dakota</td>
<td>N.D. Cent. Code Ann. § 32-03.2-11(4)</td>
<td>Greater of 2:1 or $250,000</td>
<td>N/A</td>
<td>Per N.D. Cent. Code Ann. § 32-42-02, there is a cap of $500,000 for non-economic damages in medical malpractice cases.</td>
</tr>
<tr>
<td>Ohio</td>
<td>Oh. Rev. Code § 2315.21(D)(2)(a) and (b)</td>
<td>2:1</td>
<td>If the defendant is a small employer or individual, punitive damages are capped at the lesser of two times the compensatory damages or 10% of the small employer’s or individual’s net worth, up to a cap of $350,000.</td>
<td>Per Oh. Rev. Code § 2315.18(B)(2), non-economic damages are capped at the lesser of $250,000 or three times the amount of economic loss, and in cases of two or more plaintiffs, an individual plaintiff cannot recover more than $350,000 with a per occurrence cap of $500,000.</td>
</tr>
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<tr>
<td>Oklahoma</td>
<td>23 Okla. Stat. Ann. § 9.1(B)</td>
<td>Lesser of $100,000 or the amount of actual damages awarded.</td>
<td>If a court finds that the defendant has acted intentionally and with malice toward others, then the cap is the lesser of $500,000 or twice the actual damages awarded.</td>
<td>In the case of Beason v. I.E. Miller Services Inc., 441 P.3d 1107 (Okla. 2019), the Supreme Court of Oklahoma held the state’s cap on non-economic damages to be unconstitutional.</td>
</tr>
<tr>
<td>Oregon</td>
<td>Or. Rev. Stat. § 31.735(1)</td>
<td>None</td>
<td>Per Or. Rev. Stat. § 31.740, punitive damages are not recoverable against a health care provider acting without malice.</td>
<td>None</td>
</tr>
<tr>
<td>Pennsylvania</td>
<td>None</td>
<td>There is no general cap on punitive damages in Pennsylvania.</td>
<td>There are some specific caps on punitive damages in specific causes of action.</td>
<td>None</td>
</tr>
<tr>
<td>Rhode Island</td>
<td>None</td>
<td>There is no general cap on punitive damages in Rhode Island.</td>
<td>Per the Supreme Court of Rhode Island in Simeone v. Charron, 762 A.2d 442 (2000), punitive damages are not recoverable in a wrongful death action in Rhode Island.</td>
<td>None</td>
</tr>
<tr>
<td>South Carolina</td>
<td>S.C. Code Ann. § 15-32-530(A)</td>
<td>Greater of 3:1 or $500,000</td>
<td>The punitive damages cap does not apply if the defendant had an intent to harm the plaintiff and indeed harms the plaintiff, the defendant has pled guilty to or has been convicted of a felony relating to the conduct at issue in the case, or the defendant acted under the influence of alcohol or drugs.</td>
<td>Per S.C. Code Ann. § 15-32-220(B), there is a $350,000 non-economic damages cap for actions against health care providers in medical malpractice cases.</td>
</tr>
<tr>
<td>South Dakota</td>
<td>None</td>
<td>None</td>
<td>N/A</td>
<td>Per S.D. Codified Laws § 21-3-11, there is a $500,000 non-economic damages cap in medical malpractice cases.</td>
</tr>
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<tr>
<td>Tennessee</td>
<td>Tenn. Code Ann. § 29-39-104</td>
<td>Greater of 2:1 or $500,000</td>
<td>The punitive damages cap does not apply if the defendant had a specific intent to inflict serious physical injury and indeed seriously injured the plaintiff; the defendant has committed a felony relating to the conduct at issue in the case; or the defendant acted under the influence of alcohol, drugs, or any other intoxicant or stimulant.</td>
<td>Per Tenn. Code Ann. § 29-39-102(b) and (c), Tennessee has a non-economic damages cap of $750,000 with a cap of $1,000,000 in cases involving a catastrophic injury.</td>
</tr>
<tr>
<td>Texas</td>
<td>Tex. Civ. Prac. &amp; Rem. Code Ann. § 41.008</td>
<td>Greater of $200,000 or 2:1</td>
<td>The punitive damages cap does not apply to conduct that constitutes certain felony crimes.</td>
<td>Per Tex. Civ. Prac. &amp; Rem. Code Ann. § 74.301(a), there is a non-economic damages cap of $250,000 per claimant for health care liability claims.</td>
</tr>
<tr>
<td>Utah</td>
<td>Utah Code Ann. § 78B-8-201</td>
<td>There is no cap on punitive damages in Utah.</td>
<td>The first $50,000 of any punitive damages award is awarded to the plaintiff, and any excess award beyond $50,000 is shared equally between the state and the plaintiff.</td>
<td>Per Utah Code Ann. § 78B-3-410(1)(d), there is a non-economic damages cap of $450,000 for malpractice claims against health care providers.</td>
</tr>
<tr>
<td>Vermont</td>
<td>N/A</td>
<td>None</td>
<td>N/A</td>
<td>None</td>
</tr>
<tr>
<td>Washington</td>
<td>None</td>
<td>None; punitive damages are prohibited unless authorized by statute.</td>
<td>N/A</td>
<td>Caps on non-economic damages are unconstitutional in Washington, per the Supreme Court of Washington decision in Sofie v. Fibreboard Corp., 771 P.2d 711 (Wash. 1989).</td>
</tr>
</tbody>
</table>
West Virginia  |  None  |  None  |  N/A  |  In 2003, per W. Va. Code Ann. § 55-7B-8, a non-economic damages cap of $250,000 in medical malpractice actions was enacted, with adjustments for inflation.

Wisconsin  |  Wis. Stat. Ann. § 895.043(6)  |  Greater of 2:1 or $200,000.  |  The punitive damages cap does not apply in cases involving the defendant’s operation of a vehicle while intoxicated.  |  Per Wis. Stat. Ann. § 893.55(d)(1), there is a non-economic damages cap of $750,000 in medical malpractice actions.

Wyoming  |  None  |  None  |  N/A  |  None

Source: Hurd and Zollers (1994); U.S. Law Network (2019); and a review of current state laws.